United State Department of the Interior Bureau of Land Management (BLM)
Northwest District Fire and Aviation

Fire Management Plan

2017

Update 2022

Little Snake Field Office
Whiter River Field Office
Kremmling Field Office



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# **Table of Contents**

1.	. IN	ITRO	DUCTION, POLICY, AND LAND MANAGEMENT PLANNING	5
	1.1	Intro	oduction	5
	1.2	Prog	gram Organization	7
	1.3	Envi	ronmental Compliance	- 9 -
	1.	3.1	Fire Management Plan Compliance	- 9 -
	1.	.3.2	Incident or Implementation Compliance	- 9 -
	1.4	Reso	ource Management Planning	- 11 -
	1.5	Scie	nce	- 11 -
	1.6	Clim	ate Change	- 11 -
	1.7	Coll	aborative Planning	- 12 -
2.	FI	RE M	ANAGEMENT GOALS AND OBJECTIVES	- 12 -
	2.1	Goa	ls	- 12 -
	2.2	Obje	ectives	- 14 -
	2.	2.1	Wildland Fire Related Resource and Protection Objectives	- 14 -
		.2.2 ccom	Wildland Fire Related Operational Constraints and Direction that Supports plishment of Objectives	- 23 -
3.			AND FIRE OPERATIONAL GUIDANCE	- 24 -
	3.1	Prepa	redness	- 24 -
	3.	1.1	Operational Plans	- 25 -
	3.2	Mar	nagement of Wildfires	- 25 -
	3.	2.1 Ir	nitial Attack	- 25 -
	3.	.2.2 E	KTENDED Attack and Large Fire Suppression	- 27 -
	3.	.2.3 O	ther Fire Suppression Considerations	- 27 -
	3.3	Fuel	s Treatments	- 30 -
	3.4	Post	: Fire Response – Emergency Stabilization (ES)/Burned Area Rehabilitation (BAR)	- 31 -
	3.	.4.1 L	ong-term Stabilization And Rehabilitation	- 31 -
	3.	4.2. 9	Suppression Damage Rehabilitation	- 31 -
	3.	4.3. 0	General Rehabilitation Action Items	- 31 -
	3.	.4.4. R	ehabilitation Action Items for Hand Lines/Other Trails	- 32 -
	3.	4.5. 1	Rehabilitation Action Items for Dozer Lines	- 32 -
	3.	4.6. I	Rehabilitation Action Items for Water Bars	- 32 -
	3.	4.7. R	ehabilitation Action Items to Reduce Sedimentation	- 33 -

3.4.8. Documentation	- 33 -
3.4.9. Monitoring	- 33 -
3.5 Air Quality/Smoke Management	- 33 -
3.5.1 Mitigation Measures to Adverse Smoke Events	- 35 -
3.6 Data Sources, Reports and Systems	- 38 -
4. MONITORING AND EVALUATION	- 39 -
4.1 Monitoring the Fire Management Plan	- 39 -
Fire Management Plan Annual Review Checklist	- 39 -
Appendix A: FIRE MANAGEMENT OBJECTIVES TABLES	- 41 -
Appendix B: Maps	- 71 -

## 1. INTRODUCTION, POLICY, AND LAND MANAGEMENT PLANNING

#### 1.1 Introduction

The purpose of the Fire Management and Aviation Plan (FMP) is to describe how fire management strategies and tactics will protect values and provide tools to meet resource goals and objectives on Bureau of Land Management (BLM) lands managed within the Northwest District Fire and Aviation (NWDFA). The FMP tiers to decisions made in the BLM Resource Management Plans, subsequent National Environmental Policy Act (NEPA) decisions that guide the NWDFA. Development of FMPs are required by the 2009 Guidance for Implementation of Wildland Fire Management Policy. This plan has been prepared on the foundational principle that firefighter and public safety is the first priority in every fire management activity.

The Northwest Colorado FMP provides direction and guidance for the Bureau of Land Management (BLM) and U.S. Fish and Wildlife Service lands in Northwest Colorado, which include The Little Snake, White River, and Kremmling Field Offices and Browns Park and Arapahoe Fish and Wildlife Refuges. This area covers just over 8.5 million acres of state, private and federal lands. The total acres of BLM and FWS lands are just over 3.1 million acres and this plan applies to these acres. This plan does not cover fire management responsibilities for Colorado side of the Medicine Bow-Routt National Forest, Dinosaur National Monument and state/private lands.

Agency	Acres	Counties Represented
BLM Kremmling Field Office	377,900	Grand, Jackson, Routt, Eagle, Summit, Larimer
BLM Little Snake Field Office	1,300,000	Routt, Rio Blanco, Moffat
BLM White River Field Office	1,455,900	Garfield, Rio Blanco, Moffat
Browns Park National Wildlife Refuge	12,150	Moffat
Arapaho National Wildlife Refuge	23,464	Jackson
	1,125,438	Grand, Jackson, Routt, Eagle, Summit,
Colorado side of the Medicine Bow-Routt NF		Larimer
Dinosaur National Monument	210,844	Moffat, Uintah in Utah
State and Private Lands (estimated)	4,000,000	All the above
Total Acres	8,505,696	

Table 1 Land ownership in acres by agency and/or Field Office.

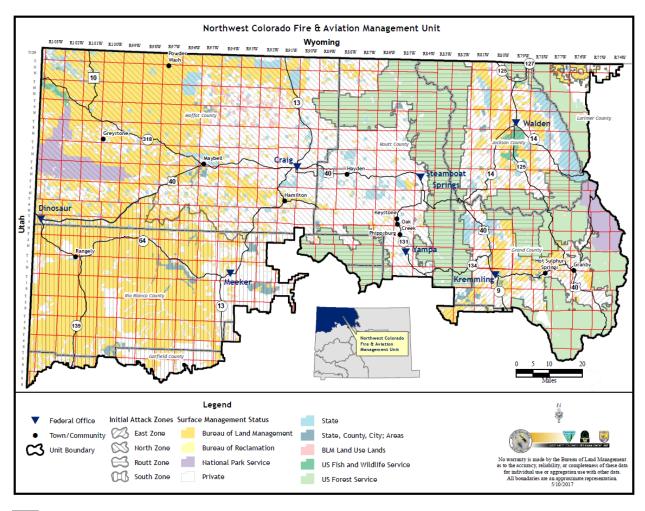


Figure 1 NWDFA land ownership map for all of the Craig Interagency Dispatch Area

The NWDFA averages around 180 fires a year on BLM lands and just under 8,000 acres per year are burned, based on the past 22 years. Over 95 percent of all the BLM fires are caused by lightning and over half of the fires occur on multiple fire days. In 2008, the Mayberry fire burn over 25,000 and in 2016 the Beaver Creek fire burned over 40,000 acres with mixed ownership. These are the two largest fires recorded within the NWDFA.

FireFamily Plus Database (1995-2016) Craig Interagency Fires Less State and County Fires				
	# of	% of Total	Acres	
Agency	Fires	Fires	Burned	% of Total Acres
BLM	3947	87%	169,891	67%
Fish and Wildlife	12	.3%	14,301	5.7%
Routt NF	326	7.2%	43,778	17.3%
NPS Dinosaur	262	5.8%	24,680	9.8%
TOTALS	5358	100%	345,850	100%

Table 2 Fires by Agency, not including state and county fires

Vegetation varies greatly as climate changes with elevation; the western portion of the FMU consists of mostly high mountain desert where temperatures can rise to the high 90's and relative humidity drops to single digits. Fuels consist of mostly sagebrush and invasive cheat grass in the lower valleys with pinyon juniper hills and mesa tops. Moving further to the east the elevation increases along with the vegetation. Mountain brush and conifer trees dominate the landscape.

During the late 90's a bark beetle infestation swept across the lodgepole pine stands in northwest Colorado, killing up to 80% of the trees in some places. Due to the altered fuel conditions, personnel operating within the bark beetle environment should be aware of the imminent danger presented by dead and dying trees that are falling at an increasing rate across the landscape. More details on fuels and fire behavior can be found in the Craig Interagency Fire Danger Operating and Preparedness Plan.

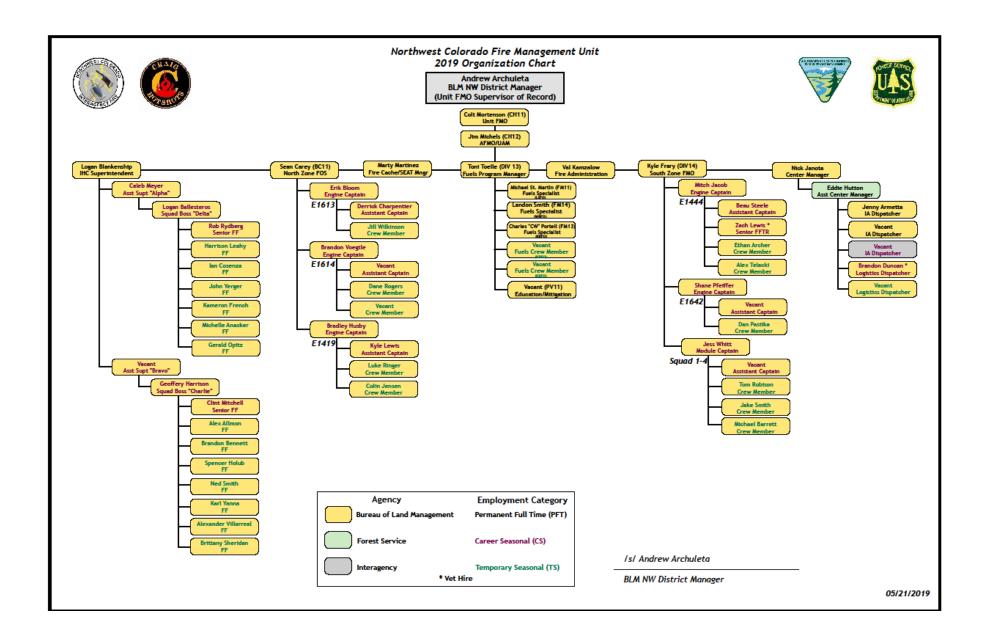
## 1.2 Program Organization

The NWDFA has fire management responsibilities for all of the 3 million plus acres of BLM lands located in northwest Colorado. The dispatch area consists of over 8.5 million acres with multiple jurisdictions.

The Craig Interagency Fire Management Group (CIFMG) coordinates fire management planning within the Craig Dispatch area. CIFMG leads a cooperative effort to assist with all phases of wildland fire management in Northwestern Colorado. The group's mission is to promote safe, effective fire management through interagency cooperation. Because many wildland fires are of a multi-jurisdictional nature, interagency cooperation provides an ideal background for cohesive ecological, social, political, and economic considerations for land management. CIFMG is comprised of four Federal land agencies and five counties: the U.S. Forest Service (USFS); Bureau of Land Management (BLM); National Park Service (NPS); and the National Fish and Wildlife Service. The five counties are Grand, Jackson, Moffat, Routt, and Rio Blanco. The CIFMG continually assesses new opportunities for collaboration on fire management planning.

The Unit Fire Management Officer (FMO) has the overall program responsibility, and is delegated the responsibility by the Northwest District Manager. The Unit FMO staff includes the Associate FMO/Aviation Officer, the Fuels Program Manager, Forester, Dispatch Center Manager, Cache/SEAT Base/Facilities Manager, Hotshot Superintendent and Fire Business Officer.

The NWDFA consists of three zones (North, South and East), a wildland fire dispatch center, a Single Engine Air Tanker Base, and the Craig Hotshots. The current organization chart is listed below.



Each Zone has a fire staff based on State Office direction. The South Zone is located in Meeker, Colorado and consists of a Zone Fire Management Officer, two BLM engines and a 5-person squad. The North and East Zone's oversight is provided by a Fire Operations Specialist (FOS) located in Craig, Colorado; the two zones have three BLM engines based in Craig and one FWS engine based out of Browns Park. The FOS directs fire activities in both zones.

The NWDFA fuels program led by the Fuels Program Manager is located in Craig. The Program Manager supervises three fuels specialist located in each zone and a Fire Mitigation Education Specialist located in Craig.

The Craig Interagency Dispatch Center provides wildland fire dispatching services for the interagency stakeholders within the NWDFA boundaries. This includes the Colorado side of the Dinosaur National Monument, Colorado Department of Fire Prevention and Control, Browns Park and Arapaho Federal Fish and Wildlife Refuges, the Routt portion of The Medicine Bow-Routt National Forests, and portions of the Northwest District of the BLM (Little Snake, White River and Kremmling Field Offices). The Center also dispatches multiple wildland resources for local counties, city and rural fire departments.

The Associate FMO/Aviation Officer located in Meeker oversees the Craig SEAT Base and Craig Hotshots. The SEAT Base is contracted with the Craig Airport and Mountain Air Spray to provide services for safe retardant operations. The Cache Manager serves as a SEAT Base Manager.

## 1.3 Environmental Compliance

#### 1.3.1 Fire Management Plan Compliance

- NEPA-as of 6/28/2017 both the White River and Kremmling Field Offices are working toward an Environmental Assessment to make an implementation level decision to allow for fire for resource benefit for their administrative boundaries. The Little Snake Field Office has completed this environmental assessment.
- The BLM relies on the 2012 National Programmatic Agreement that it entered into with the Advisory Council on Historic Preservation and the Nation Conference of State Historic Preservation Officers, and on the 2014 Colorado State Protocol entered into by BLM and the Colorado State Historic Preservation Officer (SHPO), for compliance with the requirements of Section 106 of the NHPA, 54 U.S.C. § 306108, and its regulations at 36 CFR Part 800. The National Programmatic Agreement and the Colorado State Protocol Set for the alternative process and stipulation for satisfying Section 106, including a required process for the SHPO's involvement during the development stage and all subsequent phases of land use planning in accordance with 43 CFR 1610.3 and Colorado State Protocol at Section V. All FMP actions/decisions are in compliance with Section 105 of NHPA per these terms.

## 1.3.2 Incident or Implementation Compliance

Strategies used to respond to wildland fire within the NWDFA vary according to fire management units. Management strategies are tailored to address areas with possible constraints including Areas of Critical Environmental Concern (ACECs), critical habitat for T&E species, areas of soil instability, cultural resources, and areas with other critical resource concerns for each unit.

The implementation of the fire management program will be guided through the analysis of historic fire behavior indices found in the Craig Interagency Fire Danger and Preparedness Plan. This analysis provides a series of threshold values used to determine when and where specific portions of the fire program will be implemented. This helps fire managers and line officers to quickly narrow the range of management options for specific fires and select the most appropriate response for the given time, and place. Table 3 describes the response strategies based on the Fire Management Unit's four polygon descriptions.

**Table 3: Fire Management Units – Wildland Fire Response Strategies** 

Fire Management Unit	Response Strategy	
A: Wildfire and prescribed fire is not desired.	Full Suppression response utilizing Direct Strategy. Initial action on human-caused fires will be to suppress the fire at lowest cost with the fewest negative consequences with respect to firefighter and public safety.	
B: Wildfire is desired but limited due to social, political and resource value protection. Prescribed fire desired.	Suppression-oriented response utilizing Direct or Perimeter Strategy but managing fire for resource benefits is still an option. Prescribed fire used to reduce fuels and to maintain ecosystem health.	
C: Wildland fire is desired but some constraints may limit the potential fires managed for resource benefits.	Response to wildland fire dictated by values at risk and/or resource benefit opportunities utilizing full perimeter control, limited perimeter control, a confinement strategy, or monitoring.	
D : Wildland fire is desired with few constraints.	Response to wildland fire dictated by values at risk while emphasizing resource benefit opportunities utilizing the full range of response strategies including monitoring and surveillance. Fires in D polygons offer the most response strategy flexibility.	

On multiple ignition days, incident priorities will be based on the above management priorities and resources respond based on the <a href="NWDFA Initial Response Guide">NWDFA Initial Response Guide</a> (Run Cards) found on the <a href="Craig Dispatch">Craig Dispatch</a> Web Page.

## 1.4 Resource Management Planning

The Federal Land Policy and Management Act of 1976 (FLPMA) directs the US Department of the Interior (DOR), Bureau of Land Management (BLM) to develop and periodically revise or amend its resources management plans (RMPs) which guide management of BLM administered lands. The following are Field Office and District specific policies that are associated with fire management within the Northwest Colorado Fire Management Unit.

- Kremmling Resource Area Resource Management Plan/Environmental Impact Statement, 2015
- Little Snake Resource Area Resource Management Plan/Environmental Impact Statement, 2011
- White River Resource Area Resource Management Plan/Environmental Impact Statement, 1997
- White River Fire Management Plan/Environmental Assessment 1999
- Little Snake Fire Management Plan/Environmental Assessment 2016
- White River Resource Area Resource Management Plan Amendment / Environmental Impact Statement 2015
- September 2015 Northwest Colorado Greater Sage-Grouse Approved Resource Management Plan Amendment

#### 1.5 Science

The NWDFA Fire Management Plan is based on the Little Snake, Kremmling and White River Field Offices Resource Management Plans, which used a systematic interdisciplinary approach to integrate physical, biological, economic, and other sciences. Resource management is driven by science, be it to understand changing species demographics, mitigate impacts from fire, restore a historic structure, or create an interpretive program.

## 1.6 Climate Change

Changes in climate have the potential to significantly affect fire regimes, especially in areas where climate, and not fuel, tends to be the limiting factor. Conversely, fire — by emitting greenhouse gases and aerosols — is also thought to contribute to overall global warming.

In temperate regions, including the western United States, Australia and the boreal forests of Canada and Russia, researchers are predicting that increased temperature will extend typical fire seasons, with more fires occurring earlier and later in a given year. Although the effects will likely vary considerably among different ecosystem types, the total area burned will increase in some regions, as will fire severity and related economic losses. Fire suppression efforts may not keep pace with these changes, and many fires may effectively burn through remote landscapes unimpeded by control efforts. Increased fire frequency and severity could also increase the risk that some rare species and ecosystem types may be lost.

Most of the large fires (over 10,000 acres) have occurred in the past decade within the NWDFA. The increase in beetle-killed trees, which has increased local fire danger may also be linked to climate change. The Beaver Creek fire in 2016 was the largest and longest burning wildfire in the unit's reported history. This fire burned mostly in the beetle-killed trees.

## 1.7 Collaborative Planning

During the RMP process, many other government (federal, state, and local) agencies were cooperating agencies. Public dialogue is integral to the planning process to recognize the interests of a wide range of public, private and governmental representatives. This collaborative planning in the RMP process transfers into this FMP since the goals and objectives come from the RMPs.

Additional input and review came from staff and managers at the three respective field offices and the Northwest District. Coordination also occurred between our neighboring fire management units in the development of this FMP.

The Craig Interagency Fire Management Group (CIFMG) coordinates fire management planning within the Craig Dispatch area. CIFMG leads a cooperative effort to assist with all phases of wildland fire management in Northwestern Colorado. The group's mission is to promote safe, effective fire management through interagency cooperation. Because many wildland fires are of a multi-jurisdictional nature, interagency cooperation provides an ideal background for cohesive ecological, social, political, and economic considerations for land management. CIFMG is comprised of four Federal land agencies and five counties: the U.S. Forest Service (USFS); Bureau of Land Management (BLM); National Park Service (NPS); and National Fish and Wildlife Service. The five counties are Grand, Jackson, Moffat, Routt and Rio Blanco. CIFMG continually assesses new opportunities for collaboration on fire management planning. The Forest Service and National Park Service have completed their own fire management plans. Each county has a wildland fire annual operating plan which is prepared in collaboration with the CIFMG and The Colorado Division of Fire Prevention and Control.

#### 2. FIRE MANAGEMENT GOALS AND OBJECTIVES

The NWDFA uses Fire Management Units (FMUs) to address goals, objectives and area specific constraints. The primary purpose of developing Fire Management Units (FMUs) in fire management planning is to assist in organizing information about complex landscapes. The process of establishing FMUs divides the landscape into smaller geographic areas that more easily describe physical, biological, and social characteristics, and guide and depict associated planning based on these characteristics. The Unit's FMP has been tiered to decisions contained within the three Field Office Resource Management Plans and the Federal Wildland Fire Policy.

#### 2.1 Goals

The primary goal of fire management is to provide for firefighter and public safety, protect public and private property, heritage and natural resource values. BLM policy and the Wildland Fire Policy and Program Review direct an agency administrator to use the appropriate management strategy concept

when selecting specific actions to implement protection and resource management objectives. This plan identifies criteria that will help determine the response to wildland fire for all fire starts on public lands in the planning area. The safety of firefighter personnel and equipment and the public will remain the primary consideration when determining the appropriate fire management response. Other items considered are resource management objectives, the natural role of fire in the ecosystem, long and short seasonal drying trends, observed burning potential, daily weather predictions, fire danger indices for each fire, fire suppression costs and net value change, including the loss of private property.

The fire management goals identified below were created with interagency coordination for the management of BLM lands within the Craig Dispatch area.

- Goal: Safety/Health Maintain levels of readiness, initiate and complete actions to
  effectively manage all unplanned wildland fire ignitions in a manner that provides for
  the safety and health of employees and the public in compliance with all Departmental
  and agency policies and cooperative agreements.
- Goal: Natural Fire Establish and maintain a program for the use of naturally occurring
  fire in accordance with Departmental and agency policy and scientifically-based
  parameters, that maximizes opportunity for fires to run their natural course, managed
  only as necessary to address health and safety issues and protect life, property, and
  other values at risk.
- Goal: Restoration/Maintenance Initiate prudent fire management actions, in concert with resource management planning, and a system of fire effects monitoring and analysis, to restore and maintain natural biodiversity.
- Goal: Endangered Species/Heritage Sites/Wilderness Values Minimize impacts of
  wildland fires and suppression actions to threatened and endangered species,
  wilderness values and heritage sites while continuing to minimize human interference
  with the natural role of fire. Use prescribed fire to protect, maintain, and restore critical
  species habitat, heritage sites, and wilderness values.
- Goal: Staffing/Equipment Obtain and maintain the necessary staffing and equipment, in accordance with NWCG standards and agency policy, to manage wildland and prescribed fires to meet resource management goals and to safely provide protection to health, life and property.
- Goal: Cooperative Efforts Continue to implement cooperative management efforts
  and agreements with state, local and other federal agencies to provide efficient, cost
  effective, fire management activities, which mitigate wildland fire risks and meet
  resource management needs.
- **Goal: Fire Education** Provide educational opportunities for agency personnel, cooperators, other government agencies, and the public regarding the natural role of fire and fire management and prevention.
- **Goal: Monitoring** Monitor fire effects, environmental conditions, and fire behavior to ensure that management and fire incident objectives are met.

## 2.2 Objectives

As part of the planning process that identified the four distinct FMUs, the interdisciplinary teams developed desired fire management objectives for each area. While these management objectives focus on creating healthy landscapes, they also address in general terms the impact of fire on wildlife, livestock, and other resources. They also recognize that flora and fauna native to the NWDFA evolved in an environment where fire played a major role. However, the absence of fire as the result of suppression activities has also had a role in shaping ecosystems and the life they support. To assess the desired role of fire in each polygon, consideration was given to the impact of fire itself, both the short-term and long-term beneficial and adverse effects of fire, as well as the impacts of a range of fire suppression actions, from full-suppression tactics to less aggressive strategies. Through this process it was determined that wildland fire can be used to protect, maintain, and enhance resources and, as nearly as possible, be allowed to function in its natural ecological role. The use of wildland fire will be based on the guidance found in this fire management plan and will follow specific prescriptions contained in operational plans.

The resulting fire management objectives that came from this process mitigate potential negative impacts to resources from fire and fire suppression activities by establishing limitations on numbers of acres burned, burning seasons, and fire suppression actions. This plan ensures that fire, as a critical natural process, will be integrated into land and resource management plans and activities on a landscape scale, and across agency boundaries. Response to wildland fire is based on ecological, social and legal consequences of the fire.

#### 2.2.1 Wildland Fire Related Resource and Protection Objectives

Specific Fire Management Objectives and Strategies for each FMUs are outlined below:

Table 3: Values at Risk by Fire Management Unit

## **FIRE MANAGEMENT UNIT A**

**FMU A** is composed of areas where wildland fire is not desired at all. This FMU includes areas where mitigation and suppression are required to prevent direct threats to life or property. FMU A may include areas where fire never played a large role historically in the development and maintenance of the ecosystem, where fire return intervals are very long, or because of human development, fire can no longer be tolerated without significant monetary loss.

#### Overview

**Location:** The polygons that make up this FMU are scattered throughout the NWDFA. A map showing the location of the polygons can be found in <u>Appendix B</u>

**Characteristics:** Specific characteristics for each polygon can be found in each of the polygon descriptions found in <u>Appendix A</u>.

**Specific Fire Management Objectives:** Specific fire management objectives for each polygon are found in the polygon descriptions in Appendix A.

**Fire History:** Fire suppression history for the NWDFA has been documented <u>in the Craig</u> <u>Interagency Fire Danger Operating and Preparedness Plan.</u>

**Fire Regime/Condition Class:** Fire regime and condition class information are described in each FMU in <a href="Appendix A">Appendix A</a> and are identified on maps in <a href="Appendix B">Appendix B</a>.

**Values at Risk:** Scattered rural residences, developments and improvements (campgrounds, communication sites, and guard stations), oil and gas facilities, mines and historical and archeological sites.

Communities at Risk: No communities at risk have been identified in this FMU

## **Fire Management Objectives**

## **Fire Management Objectives:**

- All fires in this FMU are aggressively suppressed. Ninety percent of fires at all Fire Intensity Levels (FIL) are held to ¼ acre or less in order to protect key resource values.
- Protect facilities and structures at campsites and interpretive sites, recreation sites, communications sites, heritage sites, a compressor station and oil and gas facilities, mine sites and cottonwood riparian areas from unwanted wildland fire.

## **Fire Management Strategies**

Special Conditions that Result in Extreme Fire Behavior, Resistance to Control or Safety: Certain sites are located in areas with heavy fuel loading to the exterior of the polygon boundary.

## **Management Strategies:**

- Wildland fires occurring in this FMU will be aggressively suppressed.
- No dozers will be used within the perimeter of the polygon within 1/8<sup>th</sup> mile of known heritage sites, except to provide for firefighter or public safety.

**Suppression and Constraints:** Specific constraints for each polygon can be found in the Polygon descriptions found in Appendix A.

**Fire Managed for Multiple Objectives:** Wildland fire managed for resource benefit is not an identified fire management option within this FMU.

## **Non-Fire Fuel Treatment Objectives:**

One mechanical/spray treatment within the FMU annually to control cheatgrass.

- Evaluate annualy to ensure that there are no accumulations of hazard fuels around oil and gas facilities on public lands; treat one site per year using mechanical means to treat accumulated fuels.
- Mechanically treat vegetation to reduce or change condition class to lower level.

Post Fire Restoration/Rehabilitation: See Chapter 3

**Community Protection/Community Assistance Objectives:** There are no communities at risk identified in this FMU.

## FIRE MANAGEMENT UNIT B

**FMU B** is made up of polygons where wildland fire played a role in the function of the ecosystem but where unwanted wildland fire could have a negative effect without mitigation. Negative effects include risks to private lands, improvements in the wildland-urban interface, important heritage resources, critical habitat, areas with unnatural fuel buildup, and areas where a viable seed bank does not exist for natural reseeding.

## Overview

**Location:** The polygons that make up this FMU are scattered throughout the NWDFA. A map showing the location of the polygons can be found in <u>Appendix B</u>

**Characteristics:** Specific characteristics for each polygon can be found in each of the polygon descriptions found in Appendix A.

#### **Fire Management Objectives:**

## **General Objectives:**

- Protect wildland interface, commercial timber, and municipal watersheds.
- Reduce the occurrence and impact of wildland fire to big game severe winter range, Sage grouse habitat, and potential lynx habitat.
- Improve critical wildlife habitat
- Reduce accumulations of hazardous fuels in the wildland-urban interface in order to protect life and property and provide for firefighter safety.

**Specific Fire Management Objectives** for each polygon can be found in the polygon descriptions found in <u>Appendix A.</u>

Fire History: Fire suppression history for the NWDFA has been documented in Craig Interagency

Fire Danger Operating and Preparedness Plan.

**Fire Regime/Condition Class:** Fire regime and condition class information has been described in each FMU in <u>Appendix A</u> and is identified on maps in <u>Appendix B</u>.

**Values at Risk:** Communities at risk, scattered rural residences and developments, commercial timber, watersheds, heritage sites, vegetative communities (Ponderosa pine, Mountain shrub, Cottonwood riparian areas, etc.) viewsheds, critical habitat, and oil and gas sites and associated facilities.

Communities at Risk: The communities of Steamboat Springs, Elk River Corridor, Steamboat Lake, Hahns Peak, Columbine, Stagecoach, Morrison Creek, Wilderness Ranch, Baker's Peak, Freeman, and Knez Divide as well as several others are listed in the Federal Register Notice: <a href="https://www.federalregister.gov/articles/2001/08/17/01-20592/urban-wildland-interface-communities-within-the-vicinity-of-federal-lands-that-are-at-high-risk-from">https://www.federalregister.gov/articles/2001/08/17/01-20592/urban-wildland-interface-communities-within-the-vicinity-of-federal-lands-that-are-at-high-risk-from</a>. There are others that are not listed in the Federal Register that may qualify as well.

## **Fire Management Objectives**

**Fire Management Objectives:** All fires in this FMU will receive a suppression oriented response utilizing direct or perimeter strategy with the goal of suppressing 90% of all fires at 100 acres or less, depending on the polygon. Specific acreage limits are identified for each polygon in Appendix A.

**Fire and Fuels Mitigation Considerations:** Emphasis should be focused on prevention and mitigation programs that reduce unplanned ignitions and threats to life, property, and natural and cultural resources.

Use a combination of mechanical means and prescribed fire to reduce fuel loading around private land, in wildland-urban interface areas, and near oil and gas wells and associated facilities.

# **Fire Management Strategies**

Special Conditions that Result in Extreme Fire Behavior, Resistance to Control or Safety: Certain sites are located in areas with heavy fuel loading to the exterior of the polygon boundary. Insect and disease infestation and drought conditions throughout the FMU have significantly increased the dead component. Examples include the Routt Divide blow down, Troublesome Creek, Flat Tops and Black Mountain.

**Management Strategies:** In most cases, a direct suppression strategy will be employed at PPL 4 and above. Specific strategy options are discussed in the polygon descriptions in Appendix A.

Suppression and Constraints: Specific restraints for each polygon can be found in each Polygon

description found in Appendix A.

**Use of Fire for Resource Benefit:** Fire to meet multiple objectives will often have multiple constraints. However long-term strategies include the use of prescribed fire and other means to treat areas so that they can be moved into FMU C or FMU D in the future.

**Non-Fire Fuel Treatment Objectives:** The implementation of non-fire fuels treatment (mechanical and chemical) may be considered as needed by a site-specific plan.

#### Post Fire Restoration/Rehabilitation:

- Monitor impacted areas for non-native species and reseed with native species if adequate seed bank does not exist and reseed as necessary.
- Monitor sites to determine that management objectives are being met and make adjustments as necessary.
- Through a program of monitoring and evaluation, reclassify polygons that can be identified as non-conditional, and move them to FMU C or FMU D.

For site-specific guidance see <a href="Chapter 3">Chapter 3</a>

## **Community Protection/Community Assistance Objectives:**

- Create agreements that will allow fire to cross from public to private lands and prepare rehabilitation plans prior to a fire event.
- Increase awareness in the community of the necessity of creating defensible space and reducing the likelihood of unwanted wildland fire.

## FIRE MANAGEMENT UNIT C

**FMU C** is made up of polygons where fire is desired but where there may be social, political, or ecological constraints that must be considered. These constraints could include air quality considerations, threatened or endangered species considerations, or other habitat considerations (both spatial and temporal).

## **Overview**

**Location:** The polygons that make up this FMU are scattered throughout the NWDFA. A map showing the location of the polygons can be found in Appendix B

**Characteristics:** Specific characteristics for each polygon can be found in each of the polygon descriptions found in <u>Appendix A.</u>

Management	

**General Objectives:** 

- Allow wildland fire to resume its role in the ecosystem to the extent possible. However, the
  response to wildland fire will be dictated by values at risk and/or resource benefit
  opportunities utilizing full perimeter control, limited perimeter control, a confinement
  strategy, or monitoring.
- Use prescribed fire, mechanical and chemical means on a site-specific basis to improve habitat and critical winter range for identified species. Use fuel treatments to improve the shrub age class diversity and to enhance sage grouse habitat and potential lynx habitat.
- Provide the appropriate level of protection for oil and gas sites and associated facilities.
- Reduce accumulations of hazardous fuels in the wildland-urban interface in order to protect life and property and provide for firefighter safety.
- Provide protection for known heritage sites, scenic corridor and facilities, power lines, and other similar values.

**Specific Fire Management Objectives** for each polygon can be found in the polygon descriptions found in <u>Appendix A.</u>

**Fire History:** Fire suppression history for the NWDFA has been documented in <u>Craig Interagency</u> <u>Fire Danger Operating and Preparedness Plan.</u>

**Fire Regime/Condition Class:** Fire regime and condition class information has been described in each FMU in <u>Appendix A</u> and are identified on maps in <u>Appendix B</u>.

#### Values at Risk:

- Communities at risk and scattered rural residences and developments
- Oil & gas sites and associated facilities
- Vegetative communities (Ponderosa pine, sagebrush and bitter brush communities, mountain shrub, cottonwood riparian areas, etc.)
- Big game winter range and Sage grouse and other critical habitat
- Heritage sites
- Scenic corridor and recreation trails/recreation structures and improvements

#### **Communities at Risk:**

The communities of Western Knolls Subdivision, Lay, Maybell, Greystone, and Hamilton as well as several others are listed in the Federal Register Notice:

https://www.federalregister.gov/articles/2001/08/17/01-20592/urban-wildland-interface-communities-within-the-vicinity-of-federal-lands-that-are-at-high-risk-from. There are others that are not listed in the Federal Register that may qualify as well.

# **Fire Management Objectives**

## **Fire Management Objectives:**

- Fires may be managed for multiple objectives including the protection, maintenance and enhancement of resources in certain C polygons (See polygon descriptions in Appendix A).
- All other fires in this FMU will be managed using a suppression oriented response
  utilizing direct or perimeter Strategy with the goal of suppressing 85% of all fires at

- 300 acres or less, depending on the polygon. Specific suppression targets are identified for each polygon.
- Use the appropriate management response to manage all fires within one mile of the community of Greystone in a manner that limits the acreage to ¼ acres or less.
- Wildland Fire Decision Support System (WFDSS) will be used for fires not immediately suppressed or that escape initial management actions.
- Manage the number of acres burned or treated in certain polygons to the limits established for the polygon. These limits may be expressed in total acres and/or time of year.

**Fire Mitigation Considerations:** Emphasis should be focused on prevention and mitigation programs that reduce unplanned ignitions and threats to life, property, and natural and cultural resources.

## **Fire Management Strategies**

Special Conditions that Result in Extreme Fire Behavior, Resistance to Control or Safety: Certain sites are located in areas with heavy fuel loading to the exterior of the polygon boundary. Insect and disease and drought conditions throughout the FMU have significantly increased the dead component.

## **Management Strategies:**

- Response to wildland fire will be dictated by values at risk and/or resource benefit opportunities utilizing full perimeter control, limited perimeter control, a confinement strategy, or monitoring.
- MIST will be used whenever possible.
- No dozers will be used within 1/8<sup>th</sup> mile of known heritage sites, except to provide for firefighter or public safety.

**Suppression and Constraints:** Specific restraints for each polygon can be found in each polygon description found in <u>Appendix A.</u>

#### **Use of Fire for Resource Benefit:**

- Naturally occurring ignitions and prescribed fire will be used to improve site health and control build-up of fuels.
- Use a combination of mechanical means and prescribed fire to reduce fuel loading around private land, in wildland-urban interface areas, and near oil and gas wells and associated facilities.
- Use a combination of mechanical means and prescribed fire to improve and maintain critical habitat.
- Use prescribed fire and other means to treat areas so that they can be moved into FMU C or FMU D.

**Non-Fire Fuel Treatment Objectives:** The implementation of non-fire fuels treatment (mechanical and chemical) may be considered as needed by a site-specific plan.

## Post Fire Restoration/Rehabilitation:

- Monitor impacted areas for non-native species and reseed with native species if adequate seed bank does not exist. Reseed as necessary.
- Monitor sites to determine that management objectives are being met and make adjustments as necessary.
- Through a program of fire use, fuels mitigation, monitoring and evaluation, reclassify polygons as appropriate to FMU D.

For site-specific guidance see Chapter 3.

## **Community Protection/Community Assistance Objectives:**

- Create agreements that will allow fire to cross from public to private lands and prepare rehabilitation plans prior to a fire event.
- Increase awareness in the community of the necessity of creating defensible space reducing the impacts of unwanted wildland fire.

## FIRE MANAGEMENT UNIT D

**FMU D** is made up of polygons where fire is allowed to function in its natural ecological role and there are few to no constraints to its use. These areas offer the greatest opportunity to take advantage of the full range of options available to the resource manager for managing fire for resource benefits.

## **Overview**

**Location:** The polygons that make up this FMU are scattered throughout the NWDFA. A map showing the location of the polygons can be found in Appendix B

**Characteristics:** Specific characteristics for each polygon can be found in each of the polygon descriptions found in <u>Appendix A.</u>

## **Fire Management Objectives:**

## **General Objectives:**

 Wildland fire will be used to protect, maintain, and enhance resources and, as nearly as possible, be allowed to function in its natural ecological role. The use of fire is based on an approved fire management plan and will follow specific guidance developed through the WFDSS system for each individual fire managed for multiple objectives.

- Use wildland fire to create a mosaic of vegetative age classes in all plant communities.
- Provide the appropriate level of protection for values at risk that may include: oil
  and gas sites and associated facilities, private property, known heritage sites, scenic
  corridors and facilities, power lines, and other similar values.

**Specific Fire Management Objectives** for each polygon can be found in the polygon descriptions found in <u>Appendix A</u>.

**Fire History:** Fire suppression history for the NWDFA has been documented in <u>Craig Interagency</u> <u>Fire Danger Operating and Preparedness Plan.</u>

**Fire Regime/Condition Class:** Fire regime and condition class information has been described in each FMU in <u>Appendix A</u> and are identified on maps in <u>Appendix B</u>.

#### Values at Risk:

- Scattered rural residences and developments
- Primary and secondary dwellings/Urban interface
- Scenic corridor and recreation trails, recreation structures and improvements

**Communities at Risk:** The community of Elk Springs is listed in the Federal Register Notice: <a href="https://www.federalregister.gov/articles/2001/08/17/01-20592/urban-wildland-interface-communities-within-the-vicinity-of-federal-lands-that-are-at-high-risk-from">https://www.federalregister.gov/articles/2001/08/17/01-20592/urban-wildland-interface-communities-within-the-vicinity-of-federal-lands-that-are-at-high-risk-from</a>. There may be others that are not listed in the Federal Register that may qualify as well.

# **Fire Management Objectives**

#### Fire Management Objectives:

- A WFDSS Analysis will be completed for all wildland fires in this FMU that escape initial management actions or that are being managed for multiple objectives.
- Use established limits on the number of acres burned as defined for a specific polygon to achieve a mosaic of age classes and vegetation diversity.
- Specific treatment targets and restrictions are identified for each polygon.
- Protect identified values at risk.

**Fire Mitigation Considerations:** Emphasis should be focused on prevention and mitigation programs that reduce unplanned ignitions and threats to life, property, and natural and cultural resources.

# **Fire Management Strategies**

Special Conditions that Result in Extreme Fire Behavior, Resistance to Control or Safety: Certain sites are located in areas with heavy fuel loading. Insect and disease infestation and drought conditions throughout this FMU have significantly increased the dead component.

## **Management Strategies:**

- Response to wildland fire will be dictated by values at risk while emphasizing resource benefit opportunities utilizing the full range of response strategies including monitoring and surveillance. Fires in D polygons offer the most response strategy flexibility.
- MIST will be used whenever possible.
- Restrict use of retardant in the various Areas of Critical Environmental Concern (ACEC), wilderness areas and Wilderness Study Areas (WSAs) unless approved by the appropriate Agency Administrator.

**Suppression and Constraints:** Specific restraints for each polygon can be found in each polygon description found in Appendix A.

**Multiple Management Objectives:** Use naturally ignited wildland fires and prescribed fire to improve and maintain critical habitat.

**Non-Fire Fuel Treatment Objectives:** The implementation of non-fire fuels treatment (mechanical and chemical) may be considered as needed by a site-specific plan. One treatment for 250 acres annually.

#### Post Fire Restoration/Rehabilitation:

- Monitor impacted areas for non-native species and reseed with native species if adequate seed bank does not exist and reseed as provided for in a rehabilitation plan.
- Monitor sites to determine that management objectives are being met and make adjustments as necessary.

For site-specific guidance see Chapter 3.

#### **Community Protection/Community Assistance Objectives:**

- Create agreements that will allow fire to cross from public to private lands and prepare rehabilitation plans prior to a fire event.
- Increase awareness in the community of the necessity of creating defensible space and reducing the likelihood of unwanted wildland fire.

# 2.2.2 Wildland Fire Related Operational Constraints and Direction that Supports Accomplishment of Objectives

The following constrains and direction apply to all FMUs.

Firefighter and public safety is the first priority and all strategies will reflect this commitment. The protection of human life is the single, overriding suppression priority. Setting priorities within communities and community infrastructure, other property and improvements, and natural and cultural resources will be done based on the values to be protected, human health and safety, and the cost of protection. Once people have been committed to an incident, these human resources become the highest value to be protected.

- Fires will be managed at minimum costs, considering firefighter and public safety, benefits, and values to be protected, consistent with resource objectives.
- Protect heritage resources.
- Inform Heritage of any cultural resources encountered during suppression activities.
- Protect identified threatened and endangered species habitat, heritage sites, administrative sites, recreation sites and structures on public lands, and oil and gas wells and associate infrastructure.
- Consult appropriate resource specialists to ensure that resource management concerns are adequately addressed and that necessary mitigation of suppression activities occurs.
- Restrict aerial applications of foam or retardant within 300 feet of any body of water, including lakes, rivers, streams, and ponds. Exceptions can be made to protect life or property, firefighter safety, and when the potential damage to natural resources outweigh possible loss of aquatic life.
- All prescribed fires and multiple objective wildland fires will consider the impacts of smoke on Class 1 Airsheds and non-attainment areas.
- Staging areas and fire camps should not be located on sites with noxious weed infestations.
- Rehabilitation and restoration efforts will be undertaken to protect public health and safety, sustain ecosystems, and to help protect infrastructure.

#### 3. WILDLAND FIRE OPERATIONAL GUIDANCE

## 3.1 Preparedness

The operational roles of the NWDFA in the wildland/urban interface are wildland firefighting, hazard fuels reduction, cooperative prevention and education, and technical assistance. Structural fire suppression is the responsibility of tribal, state, or local governments, as described in the Interagency Standards for Fire and Fire Aviation Operations.

Agency administrators will ensure that employees are trained, certified and available to participate in the wildland fire program locally, regionally and nationally as the situation demands, as described in the Interagency Standards for Fire and Fire Aviation Operations.

Following current land management direction, the NWDFA response to wildland fire will be in accordance with management objectives and based on current conditions and fire location. Suppression efforts will be implemented at minimum cost, considering firefighter and public safety, benefits, and values to be protected, consistent with resource objectives. Every wildland fire will receive an appropriate response to protect firefighter and public safety, values at risk, and minimize suppression costs. That response can vary from aggressive initial action in the wildland urban interface to monitoring. See detailed description of FMU's for specific suppression objectives and fire management constraints in Appendix A.

This FMP identifies suppression objectives that vary by vegetation type, geographical area, and response time, considering safety, resource objectives, fire hazards, and values at risk. Each FMU has been assigned a priority rating to direct suppression actions in the event of multiple ignitions. Objectives, priorities, and strategies are tailored to address areas with significant resource concerns

such as rural or urban interface, commercial timber, areas of critical environmental concern (ACECs), critical habitat for threatened and endangered species and areas with invasive non-native species, erodible soils and historic and cultural sites.

## 3.1.1 Operational Plans

Annual operating fire plans exist with Grand, Jackson, Moffat, Rio Blanco, Larimer, Eagle, Summit, Garfield and Routt counties. These plans cover initial attack responses, mutual aid, and other procedural and cost reimbursement topics between cooperating agencies. The plans are reviewed and renewed annually. These plans are available on the <a href="Craig Interagency Dispatch web site">Craig Interagency Dispatch web site</a>: https://gacc.nifc.gov/rmcc/dispatch\_centers/r2crc/dispatch/CRC%20Plans%20and%20Guides.html

## 3.2 Management of Wildfires

#### 3.2.1 Initial Attack

Information used to set initial attack priorities: Some of the fundamental criteria for setting initial attack priorities are shown below.

Interagency resources staffed by the NWDFA are typically able to handle multiple initial attack actions simultaneously between zones. In instances where multiple wildfire starts require prioritization, the NWDFA duty officer will consider the following criteria in assigning incident priorities:

- Imminent threat to firefighter and public safety or private property and improvements (protection priorities)
- Probability of success in using airtanker(s) to retard the rate of spread until groundbased resources are available
- Resource management plan direction for the management area
- Resource values at risk
- Projected commitment of initial attack resources
- Ability of cooperator resources to successfully conduct initial attack actions
- Road access or lack thereof
- Single or multiple jurisdictions involved or likely to be involved
- Current and predicted fire weather
- Fire behavior currently exhibited by ongoing incidents in similar fuel types
- Proximity to and probability of fire spread into critical fuel types

The "Initial Attack Response Guide" housed in WILDCAD, and on the Craig Dispatch Web Page can be used as a guide by dispatch to determine appropriate resources to send on detection of a fire, determined by preparedness levels, which is based on elements that range from indices at varying levels to the amount of fire activity locally and regionally.

Night travel and work will be a standard practice, except where deemed unsafe because of conditions such as weather, fire behavior, difficult or unfamiliar terrain, or lack of adequate radio contact.

Firefighters will maintain radio contact with the Craig Dispatch while suppressing fires, and will check in at regular intervals. If the fire is in a location with poor or no radio communications a relay or portable repeater will be set up and maintained while firefighters are in that area.

#### **Confinement as an Initial Attack Strategy:**

Less than full suppression tactics are discussed in the <u>Field Operations Guide</u>. The only recognized limited response tactic in the Federal Fire Management Policy (1995; 2001) is a confinement tactic. This tactic is used on the NWDFA protected lands in areas that have natural boundaries and provide a compliment to firefighter safety.

Response Times: Response times are considered in initial attack dispatching. The NWDFA uses the closest forces concept, and maintains coverage throughout the response area. The preparedness plan addresses the response times, and initiates pre-positioning during higher preparedness levels to reduce response time.

Restrictions and Special Concerns: Some areas of the NWDFA have policy driven restrictions to operations, such as motorized use in wilderness. Areas of special concern include threatened and endangered species habitat, and archeological sites. These special areas have restrictions over other areas. Each administrative unit's fire management plan identifies restrictions or issues of concern within specific polygon description in Appendix A and action to prevent adverse effects.

Social and Political Concerns: The NWDFA incorporates a diverse corner of the state in terms of social attitudes, perceptions and understanding of fire's role in the ecosystem. The main concerns of the public revolve around: smoke issues, visual impacts, safety, economics, and health concerns. These concerns will be addressed on an incident-by-incident basis and may include public meetings, press releases, and individual contacts. Mitigation measures are covered in another chapter of fire management plan.

All fires managed with suppression actions should be consistent with preplanned dispatch protocols in conformance with resource management objectives identified in this plan. Tactics and strategies will be based on the current and predicted weather and fire behavior. Firefighter and public safety is always the first priority. The highest priority FMUs within the fire-planning unit for initial attack are ranked as follows:

- 1.) FMU A
- 2.) FMU B
- 3.) FMU C
- 4.) FMU D

#### 3.2.2 EXTENDED Attack and Large Fire Suppression

Direction for extended attack and large fire suppression is outlined in the current <u>Interagency</u> Standards for Fire and Fire Aviation Operations Manual.

A wildfire is considered to be in extended attack status when:

- Suppression efforts have not succeeded or are not expected to reach containment within 24 hours.
- The initial attack incident commander (ICT4 or ICT5) requests additional resources that
  result in fire complexity attaining Type III status within or following the first 24 hours
  following the arrival of the first suppression resources.

A WFDSS Decision will be completed on all extended attack fire or fire that is being managed for multiple objectives.

## 3.2.3 Other Fire Suppression Considerations

#### Wildland Fire Decision Support System

The NWDFA FMO or their designee will prepare a WFDSS decision document for all extended attack wildfires. Preparation of the WFDSS will be coordinated with the responsible agency administrator or designee.

The Agency Administrator is responsible for determining the incident objectives and selecting the preferred management strategy for the incident. Selection of the preferred management strategy should consider positive resource benefits resulting from wildfire as an objective.

Agency Administrators will serve as Approvers of WFDSS decisions. Approval authorities and qualifications for agency administrators have been established for approving the WFDSS document. In addition, training and experience requirements must be met for an agency administrator to approve the WFDSS document.

If an existing WFDSS becomes invalid/outdated: A new WFDSS document with required approval will be developed. The new WFDSS will still meet RMP and FMP direction for objectives and strategies, as well as an updated cost estimate to manage the incident.

#### **Incident Management**

<u>Type III Incident Management.</u> A Type III incident commander will manage incidents that reach a Type III complexity level and associated command and general staff positions as appropriate for the incident.

When a situation is beyond the NWDFA capabilities, an Incident Management Team (IMT) will be brought in at the request of the agency administrator to manage the incident. The type ordered will depend on the risk and complexity of the situation.

<u>Type I or Type II Incident Management.</u> An incident <u>risk and complexity assessment</u> is used to document the rationale of the fire management staff and responsible agency administrator in determining whether an extended attack incident is expected to, or has increased in complexity to warrant ordering a Type I or Type II IMT.

<u>Transition Requirements for Incoming Incident Management Team</u>. The following elements will be completed prior to the arrival of a Type 1 or Type 2 IMT to the zone:

- Approved WFDSS document to allow for adequate in-briefing and delegation of the team.
- Agency administrator briefing guide completed.
- Delegation of authority completed and signed by the agency administrator.

The ordering field office should also do the following prior to the arrival of the incoming team:

- Determine the fire camp/ICP location.
- Order supplies and equipment (pre-order), as directed by the logistics section chief.
- Make an ample supply of topographic maps, base maps, etc.
- Determine transportation needs of incoming fire teams (from ordering unit mobilization point to fire, and on the fire).
- Determine agency administrator briefing time and location.
- Obtain necessary information for the agency administrator briefing.
- Order communication equipment for the fire.

The NWDFA FMO and agency administrator will conduct a briefing for the incoming fire team. The briefing should be by the agency administrator at a site away from the fire.

The agency administrator briefing should be as soon as possible after the arrival of the incident commander and his command and general staff. It is impossible to list everything a team needs to know; however, as a minimum the WFDSS and agency administrator briefing checklist should be completed.

The local incident commander briefing shall take place when the incoming team arrives at the fire. The incoming team will not assume responsibility for the fire until they are thoroughly briefed and comfortable with the situation. Both incident commanders shall determine the exact time of command change. After the briefing, the team should start transitioning into their areas of responsibility, but shall not assume control until the predetermined time.

The local unit's suppression forces may continue to work on the fire in various functions if available.

## **Dispatching resources**

Initial attack is the responsibility of the CIDC. In most cases, when an incident management team (IMT) has been ordered, the Craig Dispatch Center Manager in consultation with the NWDFA FMO will initiate an expanded dispatch plan to support the IMT.

Demobilization: Demobilization shall be carried out in an orderly manner to accomplish a cost effective program commensurate with efficient and effective organization practices. Planning for demobilization shall begin while the fire is being mobilized. Adequate records of personnel, transportation, and equipment used or being moved during mobilization are necessary. In many instances, communications for demobilization shall be through established dispatch channels. All release orders shall be recorded on the appropriate resource order form.

Release of Incident Management Team: an agency administrator or a designated representative must approve the date and time. The transition must be as smooth as possible and local fire team members should be assigned to start working with IMT members at a predetermined time. The local fire team should be rested prior to takeover.

The IMT should begin transitioning in the local team as soon as demobilization planning is complete and implementation is started. Fire management activity should be at a level and workload that NWDFA personnel can reasonably handle.

Criteria to be considered before the release of an IMT team:

- Fire must be contained or in a condition where the complexity indicates a lower type of management organization.
- Most line crews should be released that are not needed to patrol and/or mop up.
- Base fire camp is shut down, reduced, or in the process.
- Plans chief has prepared a narrative fire report and individual fire report as part of the final fire package.
- Finance chief should have all known finance problems resolved.
   Contact made with budget and finance personnel. (Finance and/or logistics chief may have to stay longer or return to resolve problems).
- Fire suppression rehabilitation work completed to NWDFA's satisfaction or plan written to satisfaction.
- Performance ratings completed and submitted to NWDFA as final package.

#### Debriefing

The responsible agency administrator and Unit FMO should debrief the IMT and prepare evaluation before release.

The responsible agency administrator, Unit FMO and/or Duty Officer should give overall team performance evaluation in writing considering the following:

- Were incident objectives met?
- Were incident operations conducted in a cost effective manner?
- Outstanding or poor performance of individuals, crews, or others involved in the suppression, mobilization, and demobilization of the fire.
- Were there any special problems or recommendations to be brought to the attention of the Colorado State FMO.

#### 3.3 Fuels Treatments

Fire is an essential ecological process in many ecosystems. Protecting lives, property, and natural resources does not mean eliminating fire from the environment. The use of fire to accomplish land and resource management objectives is referred to as prescriptive or prescribed fire and may be described as the deliberate application of fire to wildlands to achieve specific resource management objectives under predetermined conditions.

Prescribed fire as a fuel treatment or as a method of attaining other management objectives can reduce costs but there also exists a level of risk that must be accepted, based on the probability and the consequences of a fire exceeding its prescription parameters. It is fully recognized that escapes may occur from time to time, but proper planning and execution should keep these escapes a rarity.

Prescribed burning is a well-established practice utilized by public and private land managers. Often, multiple fire protection and resource management benefits are achieved concurrently. Natural resource managers use prescribed fires for many purposes including:

- Reduce accumulated vegetation
- Restore natural conditions
- Improve ecosystem health
- Maintain or restore healthy wildlife habitat
- Create barriers for protecting high-value areas such as timber investments, private property or administrative sites
- Control the spread of noxious weeds
- Increase water availability by eliminating encroaching plants
- Stimulate grass/ forb growth in areas to decrease erosion potential
- Enhance soil ph and increase soil nutrients

# 3.4 Post Fire Response – Emergency Stabilization (ES)/Burned Area Rehabilitation (BAR)

Emergency stabilization is defined as "planned actions to stabilize and prevent unacceptable degradation to natural and cultural resources, to minimize threats to life and property resulting from the effects of a fire, or to repair/replace/construct physical improvements necessary to prevent degradation of land or resources. Emergency Stabilization actions must be taken within one year following containment of a wildland fire." Rehabilitation is defined as "Efforts undertaken within three years of containment of a wildland fire to repair or improve fire-damaged lands unlikely to recover naturally to management approved conditions, or to repair or replace minor facilities damaged by fire." Historically, emergency stabilization and rehabilitation (ESR) workload has been approximately 4,000 acres per year.

#### 3.4.1 Long-term Stabilization And Rehabilitation

All burned areas will be evaluated by agency resource specialists to determine whether post-incident rehabilitation is needed (e.g. evaluate to determine whether seeding is necessary to prevent excessive erosion or the invasion of noxious weeds and to restore a native vegetative community). If the evaluation shows that post-incident rehabilitation is necessary, a site-specific emergency stabilization and rehabilitation plan is developed by resource specialists following agency specific guidance and will be NEPA compliant.

#### 3.4.2. Suppression Damage Rehabilitation

Incident commanders and resource advisors are responsible for implementing short-term actions to mitigate the effects of fire suppression activities. The following action items will guide short-term rehabilitation of surface disturbing suppression impacts (including closing routes opened during fire suppression) prior to releasing fire crews and equipment following containment. These would be actions taken in addition to standard mop-up duties of extinguishing burning material along or near the control line and felling snags or moving logs so they won't roll downhill.

#### 3.4.3. General Rehabilitation Action Items

- Linear openings created by wildland fire suppression should be closed and rehabilitated in accordance with resource advisor guidance.
- Washed and weed-free equipment should be used in rehabilitation activities.
- Remove all trash, debris, temporary road signing and flagging.
- Flush cut suppression-created tree stumps down to 2-3" above ground level along recreational trails, around recreation areas, and within WSAs and ACECs. Cross-cut the top of all 8"+ diameter stumps to speed decay.
- Where fire lines cross or parallel streams, remove line construction debris from the channel and place debris sufficiently above the channel so it will not roll back down into the stream.

- Conduct a class III cultural resource inventory of all ground disturbing rehabilitation activities and use non-ground disturbing techniques within known or newly identified cultural site boundaries.
- Evaluate road systems for damage and report damage to appropriate NWDFA staff person.
- Evaluate and rehabilitate helispots, camps and parking areas.

## 3.4.4. Rehabilitation Action Items for Hand Lines/Other Trails

- Scatter limbs/deadfall/rocks (weathered side up) to obliterate evidence of fire line
- Weed-free seeding should occur prior to pulling organic matter back over hand lines.
- Handlines should be seeded at rates specified for the particular area.
- Where a recreation foot trail was used for fire line, reconstruct the trail tread to 24 inches in width.
- Where fire lines cross recreational trails, discourage recreational use of fire lines by camouflaging with rocks/debris.
- Block off fire lines to motorized access with rocks, natural woody material and signs.
- Remove hazards from along recreational trails.

#### 3.4.5. Rehabilitation Action Items for Dozer Lines

- Rip and disturb soil to a depth of 6-12 inches.
- Pull fire line berms onto hand line and blend organic matter with undisturbed soil contours.
- Pull trees/limbs/rocks and other organic material back into line perpendicular to slope.
- Block off dozer lines to motorized access using boulders/natural large woody material/signs.

GENERAL WATERBAR SPACING		
Grade Estimated Spacing		
1 - 6%	300'	
7 - 9%	200'	
10-14%	150'	
15-20%	90'	
21-40%	50'	
41% +	25'	

- Dozer lines that were constructed across slopes will need to be fully obliterated with slash.
- Weed-free seeding should occur after pulling organic matter back over dozer lines.

#### 3.4.6. Rehabilitation Action Items for Water Bars

 Provide for drainage with water bars on constructed hand/dozer lines and impacted areas.

- Place water bars 20-40 degrees perpendicular to the fall line, where natural drainage occurs.
- Hand line water bars should be 8" deep.
- Water bars for dozer lines should be 12"+ deep and 18-24" high for the berm.
- If soil is loose, augment water bar with woody debris and/or rocks.
- Ensure that each water bar has a direct outlet and drains into a vegetation or rock filter.
- On slopes >30%, water bars should be installed perpendicular to the fall line and constructed as "cup trenches" rather than drainage features.
- Water bars on steeper slopes (> 50%) may be built from tree boles and should be alternated to opposite sides of the line.
- Water bar spacing and location should consider site-specific topography during installation.

#### 3.4.7. Rehabilitation Action Items to Reduce Sedimentation

- To reduce sedimentation, straw bale or log check dams are prescribed in areas where resource values are at risk.
- Specific sites where check dams should be considered include ephemeral and small intermittent channels areas where logs/branches created natural check dams and were burned out locations with less steep gradients that will naturally store large quantities of sediment and where there are natural sediment catch basins.

## 3.4.8. Documentation

Documentation requirements have been established by the resource and fire management staff and are identified in the normal year fire stabilization and rehabilitation plan. They include identification of projects in the rangeland improvement project system (RIPS), annual work plan (AWP), management information system (MIS), national fire plan operations reporting system (NFPORS).

#### 3.4.9. Monitoring

Short-term monitoring requirements include evaluation of treatment implementation and its initial effectiveness. Post-treatment monitoring may include vegetative transects or the establishment of permanent photo points depending on specific project objectives. Resource specialists and fire management staff with GIS specialist support conduct long term monitoring at the NWDFA level.

# 3.5 Air Quality/Smoke Management

Implementing this plan could result in an overall increase of acres burned per year, which could have

additional impacts on air quality. Prescribed and wildland fires are a potentially significant source of air pollution because fire is a natural combustion process that releases air pollutant emissions. The amount of emissions depends on the size and intensity of the fire, which is determined by meteorological conditions, the fuel type and moisture content, and the available fuel loading. Dry fuels (such as dead and down or dry vegetation) are consumed first in the beginning stages of burning. As a fire progresses, green/live vegetation is dried through heat convection and radiation, then consumed as well. These varying combustion stages produce differing amounts of emissions because the efficiency of the combustion process in these fuels determines how much of what type of emissions are produced. Fuels consumed in the flaming front tend to have more complete and efficient combustion and thus emit fewer pollutants than fuels consumed in the smoldering stage.

These potential impacts were considered in developing this FMP, and mitigation measures have been built into the plan to offset potential negative impacts from smoke pollution. For one, air quality is a factor that must be considered in the prescriptive criteria (Go/No Go Checklist) to determine the viability of implementing a prescribed fire or fire use project. If the established federal and state standards for air quality cannot be met or mitigated in an acceptable manner, the project will not be implemented until conditions change. Secondly, even when these standards are met, the plan also provides a list of smoke management techniques to mitigate potential impacts, which includes monitoring the amount of emissions and the direction of the smoke dispersal. NWDFA has the Colorado special status air quality area map, which identifies class I and II air sheds and maintenance areas. Prescribed fire projects will comply with the more stringent regulations in these areas. Finally, the land is also designed to accommodate areas where fire is not desired and other types of fuels treatments need to be used. Therefore, additional areas where concerns with air quality standards would require the use of alternative fuels treatments are identified in this plan. Alternatives, such as chemical treatments and mechanical treatments, including brush beating, and thinning are utilized extensively throughout the planning area.

It is important to note, too, that suppressing all wildland fires with no preventative fuels treatments could improve air quality in the short-term by eliminating even temporary smoke production as quickly as possible. However, preventing periodic fires in the ecosystem has already contributed to unacceptable fuel loadings in certain parts of the planning area, which has increased the risk of larger, more intense wildland fires burning for longer periods. These uncontrolled wildland fires typically cause greater air pollutant emission levels. Thus, they ultimately result in more extreme and widespread air quality impacts. This FMP provides the greatest management flexibility to control smoke production and impacts in smoke-sensitive and high visibility areas. This fire management approach has considered many feasible and economically reasonable methods to minimize smoke emissions in balance with the need to respond to wildland fire and sustain ecosystems, and by such, will conform to the State standard with respect to all emissions. This plan will help the State attain and maintain national ambient air quality standards and achieve Federal and State visibility goals.

Identification of smoke sensitive areas, class I airsheds and proposed project mitigation actions are identified in the modeling and project permit submittal forwarded to the Colorado Department of Health and Environment.

## 3.5.1 Mitigation Measures to Adverse Smoke Events

- 1. Location of Class I Air Sheds and Clean Air Corridors Two classes-I airsheds exist within the NWDFA: The Mount Zirkel and Flat Top wilderness areas. A regional air quality and haze study is currently being conducted in the Mount Zirkel Wilderness.
- 2. Description of Pre-Identified Smoke Sensitive Areas Air quality across the NWDFA is generally good. Steamboat Springs, located along the western slope of the continental divide and in close proximity to the Routt National Forest, was considered a non-attainment area and has since been upgraded to a maintenance area in the state implementation plan. Non-attainment was attributed to wood stove burning in the winter.

The following are considered sensitive to the impacts of smoke:

- Schools
- Health care facilities
- · Federal and state highways
- Communities/subdivisions
- 3. Local and Regional Smoke Management Restrictions and Procedures The Colorado Department of Health and Environment, Air Pollution Control Division reviews and approves a smoke permit for each management ignition project prior to implementation. Annual reports on acres treated are submitted for upward reporting at the State level.

Permits must be obtained from the State DEQ for all prescribed burn projects. Lists of proposed projects must be submitted to the state by February 1 of each year. Permits are issued by March 1st. Prior day approval for each burn is required the day before planned ignition from the State.

Consultation and approval by the State of Colorado is a continuing process, as described below. Management will cooperate with other land managers and the State of Colorado to minimize air quality impacts from smoke on local communities and individuals, including the following specific measures:

- When preparing site-specific burn plans, the agencies will obtain all necessary air
  pollutant emission permits and approvals from the State of Colorado prior to initiating a
  prescribed fire. The agencies will follow and implement the terms of the interagency
  Colorado Smoke Management Plan and MOU as well as any site-specific open burning
  permit.
- The Burn Permit will utilize potential air quality impacts developed by the Air Pollution Control Division (APCD)
- The agencies will apply management techniques to minimize smoke production and to enhance dispersion, including burning under optimum weather conditions, expanding the burning season, using backing fires where applicable, burning small blocks,

- expediting mop-up, etc. These techniques are described in the <u>Prescribed Fire Smoke Management Guide</u>, published by the National Wildfire Coordinating Group (NFES No. 1279, PMS 420-2; 2001).
- Once a prescribed fire is initiated, the agencies will monitor weather and the burning
  and smoke dispersion conditions to assure air quality impacts remain within prescribed
  smoke management levels. If monitoring indicates conditions are no longer within
  prescription, managers will declare the fire an unwanted wildland fire, and initiate the
  appropriate management response.
- The agencies will establish and maintain close communications with State and local
  agencies regarding the status of prescribed fire projects and wildfires. They will notify
  concerned smoke-sensitive organizations (e.g.; hospitals, schools, retirement centers, or
  other areas identified on the attached special status air quality area map) of intentions
  and conditions, both prior to and during prescribed fire activities.
- The agencies will ensure that the general public is informed of the status of prescribed burns, including smoke management contingencies, through the local press, radio and television.

The field personnel will maintain communications with the CIDC. This office will act as a clearinghouse, providing and maintaining daily information on burning projects throughout the region.

4. Measures to Prevent or Mitigate Adverse Smoke Events - Project planning addresses and quantifies potential levels of emissions incurred through project implementation. The current acceptable smoke model used is SASEM (Simple Approach Smoke Emission Model). The original intent of SASEM was for it to be used as a screening model for exceedance and visibility impairment. As more sophisticated models become available, they will be used for planning purposes within this FMP.

When NWDFA manages wildland fires for resource benefit and conducts prescribed fires, areas affected by the smoke must still meet air quality standards to protect public health. Despite the FMP's anticipated increases in prescriptive fire, clean air and public health goals can be met through careful planning and cooperation among land managers, air quality regulators and local communities.

The key to successfully balancing prescriptive fire and meeting air quality standards is a smoke management program. The FMP allows proactive management flexibility to control smoke production and impacts in smoke-sensitive areas. In addition, mitigation measures have been built into the FMP to reduce potential negative impacts from smoke pollution. First and foremost, air quality is considered in the prescriptive criteria of the <u>Go/No Go Checklist</u> to determine the viability of implementing a prescriptive fire treatment. If the established federal and state standards for air quality cannot be met or mitigated in an acceptable manner, the project will not be implemented until conditions change. The <u>Go/No Go Checklist</u> is evaluated on a daily basis.

Secondly, even when these standards are met, the FMP also identifies smoke management

techniques and procedures to mitigate the potential impacts of smoke. Application of these techniques will minimize air quality impacts (seeing, smelling, breathing). The techniques are described in the <u>Prescribed Fire Smoke Management Guide</u>, published by the National Wildfire Coordinating Group (NFES No. 1279, PMS 420-1; 1985).

Best management practices from the Interagency Smoke Management Guide are incorporated into individual prescribed burn plans. Examples of smoke management techniques and procedures include:

- Burn when conditions are good for rapid smoke dispersion.
- Burn under favorable moisture conditions.
- Use backing fires when applicable.
- Burn in small blocks when appropriate.
- Mop-up.
- Notify nearby residents and adjacent landowners.

#### 5. Authorization to Burn

Consultation and approval by the State of Colorado is a continuing process.
 Interagency fire managers will cooperate with other land managers and the State of Colorado to minimize air quality impacts from smoke. NWDFA will obtain

all necessary air pollutant emission permits and approvals from the State of Colorado prior to initiating a prescriptive fire. The agency will follow and implement the terms of the Colorado Air Quality Control Commission Regulation No. 9 and the Interagency Colorado Smoke Management Plan and MOU as well as any site specific open burning permit.

#### 6. Actions to Minimize Emissions and Enhance Dispersion

- Each prescriptive fire has unique characteristics, but in general, smoke impacts
  can be greatly minimized by burning during weather conditions that provide
  optimal dispersion and wind conditions for the types of materials being burned.
- Smoke impacts minimized by limiting the amount of materials and acreage burned at one time.
- Whenever feasible and necessary, mechanical thinning (such as selective timber thinning, pruning or cutting of small trees) used as a pretreatment to prescriptive burning.
- Burning with higher intensities when possible provides for more convection and greater dispersion of smoke.

#### 7. Modeling

• Interagency fire managers assess potential air quality impacts through the use of smoke dispersion modeling techniques (e.g.; SASEM, etc.) to predict

particulate matter emissions, smoke plume characteristics, exposure and visibility impacts.

#### 8. Monitoring

- Personnel stationed along roadways to visually monitor for smoke impacts and warn motorists of adverse conditions.
- The field personnel maintain communications with the dispatch office. The CDIC acts as a clearinghouse, providing and maintaining daily information on burning projects throughout the region.
- Particulate monitors used as a monitoring tool at sensitive receptors.

## 9. Public Notification and Awareness

- Interagency fire managers inform the general public of the status of wildland fires, prescribed burns and smoke through local press, radio and television.
- Interagency fire managers establish and maintain close communications with State and local agencies regarding the status of prescriptive fire treatments and wildland fires. When necessary managers notify concerned smoke-sensitive organizations (i.e. hospitals, schools, retirement centers) of management intentions and burning conditions.
- Implementing fire hazard awareness and mitigation programs for the public.

10. Air Quality and Smoke Management Personnel – Unit, state and regional air quality specialists are available to assist in modeling projected emissions or monitoring emissions during project implementation.

#### 3.6 Data Sources, Reports and Systems

- Fire Reporting
  - o BLM MS-9218 Reports and Statistics Manual, provides BLM policy on completing the Individual Fire Report for unplanned ignitions.
  - o <u>FA-IM-2016-036</u> issued the <u>Fire Reporting User Guide</u>, which provides detailed guidance for completing Individual Fire Reports.
- Wildfire Decision Documentation
  - O BLM requires documentation of wildfire decisions. Systems and/or methods for this documentation are outlined in the annual updated Interagency Standards for Fire and Fire Aviation Operations (Red Book).
- Records Management
  - O BLM Manual 1220, Records and Information Management, Appendix 2 GRS/BLM Combined Records Schedule contains requirements for documentation in the fire program (e.g., fire reports and wildfire decisions). The Combined Records Schedule also indicates whether a record may be stored only in electronic format or if a hardcopy record is required.
- BLM GIS Data Standards
  - BLM has established GIS Data Standards for the Fire Management Planning Areas, wildfire perimeters, and for fuels/vegetation treatments. Information about these standards can be found at the BLM National Data Standards Home under

Established Data Standards and Datasets.

- Fuels Management Projects
  - BLM H-9214-1, Fuels Management and Community Assistance Handbook, provides BLM policy for annual and out-year planning of treatments and activities as well as accomplishment tracking.
- ES/BAR Project Planning
  - O Direction for BLM ES/BAR project planning, budgeting and accomplishment reporting is provided in the Annual Work Plan (AWP) for the Wildland Fire Program.

#### 4. MONITORING AND EVALUATION

## 4.1 Monitoring the Fire Management Plan

Review, maintenance, and update (when necessary) of the FMP will occur annually. The annual FMP review, maintenance, and update are separate processes. The FMP annual review is completed to determine if the FMP needs maintenance or a full update. The FMP maintenance may be completed and documented as part of the annual review process and records kept in office files. Any substantial update requirements found during the review will require a full update to the FMP – which requires transitioning to the most recent template and obtaining new signatures on the front page of the FMP. The front page of the FMP should only be updated with new signatures and a new approval date when a full FMP update is completed; FMP maintenance does not require new signatures on the front page.

FMP Name:	FMP Approval Date:	
	(from front page of FMP)	

# Fire Management Plan Annual Review Checklist

	Yes	No
1. Did landscape characteristics (including Threatened and Endangered Species Habitat) change in any area to the degree that decisions guiding fire management from the LUP or subsequent NEPA would no longer be valid?		
2. Did changes in policies or values at risk alter fire management objectives, priorities, or mitigation measures to the degree that decisions guiding fire management from the LUP or subsequent NEPA would no longer be valid?		
3. Did Land Use Plan (LUP) guidance (such as through LUP revisions) change in a way that would alter FMP strategies or priorities?		

If all items above have been checked as "no", describe maintenance completed since last review: For Example:

- Updated Operations Mapsheet to reflect the addition of a new RFPA
- Updated Partnership/Agreement area boundaries
- Replaced the reference to the Fire Danger Operations Plan with the updated plan

If any items above have been checked as "yes" a full plan update and publication of a new FMP is required. Describe actions planned to update the FMP:

#### For Example:

- Due to recent loss of sagebrush and incursion of invasive annual grasses, we have scheduled a LUP amendment to update fire management direction and priorities.
- Due to recent national policy changes that conflict with existing local fire management objectives, we have scheduled the initiation of an environmental assessment to evaluate

the effects of different fire management alternatives that would be consistent with the new policy.

• Due to a recent LUP amendment/revision previous FMP strategies and priorities have changed and we will update the FMP by [insert date] to incorporate new direction.

William Colt Mortenson, NWFAMU FMO		 Date
William Colt Wortenson, NWI AWO TWO		Date
Andrew Archuleta, Northwest District Manager <sup>1</sup>	 Date	
This form represents the minimum requirements for monito	ring and annual review; an of	ffice may choos
to add further detail to this form.		

# **Appendix A: FIRE MANAGEMENT OBJECTIVES TABLES**

# FIRE MANAGEMENT OBJECTIVES TABLES LITTLE SNAKE FIELD OFFICE

## & Browns Park National Wildlife Refuge

#### **Fire Management Strategies**

The WRFO FMP guidance for fire suppression is to develop an Appropriate Management Response (AMR) plan that recognizes fire as a natural part of the range and forest ecosystem. AMR strategies would be tailored to address areas of significant constraints including Areas of Critical Environmental Concern (ACECs), critical habitat for T&E species, areas of soil instability, cultural resources, and areas of other critical resource constraints.

**Suppression Strategy**: Under the concept of Appropriate Management Response (AMR) the range of responses available to implement protection objectives for unplanned ignitions are:

- Control Direct perimeter control and extinguishment
- Containment Fire spread is limited by utilizing natural barriers or manually and/or mechanically constructed line.
- Confinement Fire spread is managed by utilizing a combination of direct and indirect actions and use of natural topographic features, fuel, and weather factors.
- Control and extinguishment with an emphasis on Minimum Impact Suppression Tactics (MIST)

Management Strategy: Criteria to use for developing a multiple management objective response:

- Risk to firefighters and public health and safety
- Resource Management Objectives and Constraints described in each Polygon
- Threats and values to be protected
- Weather
- Fuel Conditions
- Cost efficiencies
- Resource Availability

Management strategies and action points will be based on fire activity and location. Normally, specific actions or combinations of actions will be determined on site by the incident commander.

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
A1- Cedar Mountain	The objective in this area is to	Limit wildland fire within	No heavy equipment within
	provide some form of	perimeter	perimeter. In 1956 the BLM
Fire Regime: 4	protection ranging from		granted the Colorado Army
Condition Class: 2	suppression to notification of		National Guard a 40 acre tract
	land owner and protection of		for the use as a small arms
Highest Protection	communication sites, target		rifle range in Township 7N,
Priorities:	range, picnic area, and trail		Range 91W, and Section 16.
Communication sites	within the area.		The fire management polygon
Cultural rock features			has an associated Unexploded
Urban interface	Additional objectives include:		Ordnance (UXO) base layer
	<ul> <li>Provide protection</li> </ul>		map in WFDSS and Wildcad
	for the cultural rock		for fire management safety,
	features within the		objectives, and strategies.
	area.		Fire and field personnel need
	<ul> <li>Provide protection</li> </ul>		to follow UXO safety through
	for all		UXO awareness briefings and
	communication sites,		following safety guidelines in
	power lines, and		the National Wildfire
	buildings.		Coordinating Group Incident
			Response Pocket Guide
			(IRPG).

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
B1- Urban Interface	The primary objective is to	Wildfire is not desired in	No heavy equipment in the
	protect big game severe	greater sage-grouse priority	facility area. Rock art sites
Fire Regime: 4	winter range and sage grouse	habitat. Limit wildfires in sage-	are recorded in the polygon,
Condition Class: 2	habitat. Wildland fires will be	grouse priority habitat to 500	therefore, use of fire
	suppressed because of the	acres or less in size when	retardant along cliffs should
Highest Protection	large private land holdings.	possible. Fire and vegetation	be avoided or the area
<u>Priorities:</u>	This is a priority area for	treatments can be utilized to	archaeologist should be
Private Lands	hazard fuels treatments to	improve big game winter	consulted prior to application.
Oil & Gas Facilities	reduce the risk of urban-	habitat and may be used in	Avoid heavy equipment use or
Sage Grouse habitat	interface fires. BLM lands	greater sage-grouse habitat	surface disturbance on the
	adjoining National Forest or	providing objectives for sage-	Yampa Valley Trail. Avoid
	State Lands will be managed	grouse management are met	constructing permanent fire
	consistent with fire	(resource guidelines;	brakes on ridges or saddles.
	management goals on those	suppression is standard	Suppression resources must
	adjoining lands. Additional	operating procedure for B	be aware of hazards common
	objectives include:	polygon).	to most oil and gas facilities,
	<ul> <li>Protect the</li> </ul>		such as above ground
	scenic corridor		pipelines and aerial power
	and facilities and		lines.
	signs along the		
	Yampa Valley		
	Trail.		
	Provide some		
	form of		
	protection for		
	the YVEA/WAPA		
	power line.		
	Provide some		
	form of		
	protection for oil		
	and gas sites and		
	associated		
	facilities.		
	Provide		
	protection for all		
	communication 		
	sites, power		
	lines, and		
	buildings.		
B2- Sandhills/Crooked	The primary objective is to	Burn <10% in prescribed or	Avoid heavy equipment use of
Wash/Axial	protect the sage grouse, big	Management Objectives fires	surface disturbance though
	game winter range by	over a 10-year period outside	the Yampa Valley Trail. Rock
Fire Regime: 4	maintaining and improving	of greater sage-grouse habitat.	art sites are recorded in the
Condition Class: 2	browse conditions as well as	Manage all wildfires to <500	polygon, therefore, use of fire
	creating a vegetative mosaic.	acres to protect sage grouse	retardant along cliffs should
Highest Protection	Additional objective include:	habitat/ production areas and	be avoided or the area
Priorities:	Protect the scenic	big game winter range	archaeologist should be
Sage Grouse	corridor and facilities	(resource guidelines;	consulted prior to application.
Cultural resources near	and signs along the	suppression is standard	Limit equipment use in travel
cliff faces	Yampa Valley trail.		restricted areas to existing
	1pa vancy crain	<u> </u>	

	communication sites in polygon.  Provide some form of protection for oil and gas sites and associated facilities.  Provide protection all for communication sites, power lines, and buildings.  Provide protection for all cultural sites, including Juniper Hot Springs wickiup, Axial Basin rock art/rock shelter, Round Bottom homestead,		above ground pipelines and aerial power lines.
B3- Irish Canyon ACEC	and Monument Butte rock art.	Rurn < 25% in one year	Limit heavy equipment use to
Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Oil & Gas Facilities Cultural Sites Sage Grouse Winter Use Habitat	The objective is to protect the area from wildfire. The area contains remnant plant associations, and Colorado BLM sensitive plant species, scenic quality and geologic value concerns. Fire is considered a natural process within the plant communities. However, because of its high scenic value, the area will be protected from wildland fires. Additional objectives include:  • Provide protection for the rock art interpretive site and trail, and other identified cultural features.  • Provide some form of protection for oil and gas sites and associated facilities.  • Provide protection	Burn <25% in one year.  Wildfire is not desired in sage- grouse priority habitat within this polygon (resource guideline: Suppression is standard operating procedure for B polygon).	Limit heavy equipment use to existing roads/trails where possible. Rock art sites are recorded in the polygon, therefore, use of fire retardant along cliffs should be avoided or the area archaeologist should be consulted prior to application. Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines.

#### **B4-Big Gulch**

Fire Regime: 4
Condition Class: 3

Highest Protection
Priorities:
Oil & Gas Facilities
Cultural Sites
Sage grouse habitat

Fire is desired for habitat improvement. However, wildland fires will be suppressed because of the large private land holdings and critical sage grouse habitat. This is a priority area for hazard fuels treatments to reduce the risk of urbaninterface fires. Additional objectives include:

- Provide the maximum level of protection for sage grouse habitat.
- Provide appropriate level of protection for big game severe winter range.
- Provide the appropriate level of protection for private property, oil and gas sites, and facilities within the polygon.
- Provide protection for all communication sites, power lines, and buildings.
- (Protection can range from suppression to notification of private owners).

Limit wildfires in sage-grouse habitat to 500 acres or less in size when possible. Fire and vegetation treatments can be utilized to improve big game winter habitat and may be used in greater sage-grouse habitat providing objectives for sage-grouse management are met. Optimally, no more than 10% of big game severe winter range should be burned or regenerated in the next 10 years(resource guidelines; suppression is standard operating procedure for B polygon).

No heavy equipment in the facility area. Rock art sites are recorded in the polygon, therefore, use of fire retardant along cliffs should be avoided or the area archaeologist should be consulted prior to application. Avoid heavy equipment use or surface disturbance on BLM lands. Avoid constructing permanent firebreaks on ridges or saddles. Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines.

B5- Browns Park  Fire Regime: 3& 4  Condition Class: 2	The primary objective is to protect the critical sagebrush as well as deer severe winter range. BLM lands within the area will be managed in conjunction with the NWR.	Burn <10% over the next 10 years in sagebrush habitats (resource guidelines; suppression is standard operating procedure for B polygon).	Minimal use of heavy equipment in sagebrush stands, and use existing roads and trails to avoid long term resource damage. Work with Browns Park NWR on use of
Highest Protection Priorities: Sage grouse habitat T&E Ute Ladies Tresses by the Green River WUI	Provide protection for all communication site, power lines, and buildings.		mechanized equipment on Fish and Wildlife Service (FWS) lands. The Lodore School (5MF1127) and Two Bar Ranch (5MF1126) are located within the polygon on FWS land. These sites are listed on the National Register of Historic Places and should be protected from wildfire with full suppression and other actions consistent with preservation of these sites. Rock art sites are recorded in the polygon, therefore, use of fire retardant along cliffs should be avoided or the area archaeologist should be consulted prior to application for the preservation of the sites.
B6- Scandinavian Gulch	The objective is to protect and maintain sage grouse habitat and big game winter range.	Limit wildfires in sage-grouse habitat to 500 acres or less in size when possible. Fire and	This is a travel restricted area; limit the use of heavy equipment to existing roads
Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Private Land and Structures Sage Grouse Habitat	Additional objectives include:         Provide some form of protection for oil and gas sties and associated facilities.         Provide the appropriate protection for private property, and work with the sheriff and landowners to establish agreements for managed fires in the area.	vegetation treatments can be utilized to improve big game winter habitat and may be used in greater sage-grouse habitat providing objectives for sage-grouse management are met. Optimally, no more than 15% big game winter range will be burned or regenerated in the next 10 years (resource guidelines; suppression is standard operating procedure for B polygon).	and trails whenever possible. Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines aerial power lines. Avoid constructing permanent fire breaks on ridges and saddles.
B7- Bald Mountain Basin	The primary objective is to protect and maintain sage-	Burn <10% in prescribed or managed fires over a 10-year	Limit heavy equipment use to existing roads and trails,
Fire Regime: 4	grouse habitat and big game	period outside of sage-grouse	where possible, in the

#### **Condition Class: 2**

Highest Protection
Priorities:
Sage Grouse Habitat
Industry Infrastructure
Powerlines
Oil & Gas Facilities

severe winter range. For sage grouse, limit fire to smaller mosaic burns, and limit prescribed burning to outside of the breeding period. This area contains a significant number of old vegetative treatments (chaining's) that need to be retreated.

Additional objectives include:

- Provide some form of protection for oil and gas sites and associated facilities.
- Provide protection for all communication sites, power lines, and buildings.
- (Protection can range from suppression to notification of private owners).

habitat. Optimally, no more than 10% of big game habitat will be burned or regenerated in the next 10 years. Limit wildfires in sage-grouse habitat to 500 acres or less in size when possible. Fire and vegetation treatments can be utilized to improve big game winter habitat and may be used in greater sage-grouse habitat providing objectives for sage-grouse management are met. (Resource guidelines; suppression is standard operating procedure for B polygon).

pinyon/juniper woodland because of possibility of cultural sites. Suppression resources must be aware of the hazards common to most oil and gas facilities such as ground pipelines and aerial power lines.

#### **B8- Slater Creek**

Fire Regime: 5
Condition Class: 1

<u>Highest Protection</u> <u>Priorities:</u>

Private Lands & Structures Oil and Gas Facilities Sage Grouse Habitat

**Planned Actions:** 

The objective in this area is to protect and maintain sage-grouse habitat, and to improve habitat for deer and pronghorn using fuel treatments to improve the shrub area class diversity.

Additional objectives include:

- Work with sheriff and landowners to establish agreements for use of managed fires in area.
- Provide some form of protection for oil and gas sites and associated facilities.
- (Protection can range from suppression, to notification of private owners).

Burn <10% in prescribed or managed fires over a 10-year period. Limit wildfires in sagegrouse habitat to 500 acres or less in size when possible. Fire and vegetation treatments can be utilized to improve big game winter habitat and may be used in greater sage-grouse habitat providing objectives for sage-grouse management are met. Optimally, no more than 10% of big game winter range will be burned or regenerated in the next 10 years. Manage wildland fires at a final fire size of 100 acres or less (resource guidelines; suppression is standard operating procedure for B polygon).

- Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines. Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles.

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
Fire Regime: 3 Condition Class: 2  Highest Protection Priorities: Private Lands Sage Grouse Habitat Holmes Homestead T12N, R90W	The objective in this area is to improve habitat for deer and pronghorn using fuel treatment to improve the shrub age class diversity, and to enhance sage grouse habitat. For sage grouse, limit fires to smaller mosaic burns, and limit prescribed burning to outside of the breeding period.	RESOURCE CONSTRAINTS  Burn <10% in prescribed or managed fire over a 10-year period. Optimally, no more than 10% of severe winter range for mule deer and pronghorn will be burned or regenerated in the next 10 years. Protect and maintain the limited amount of sagegrouse habitat within this polygon. Manage all wildland fire at a final fire size of 100 acres or less. Protect Holmes Homestead (5MF527: T 12 N, R 90W) historic structures from wildfire.	Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines. Limit use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles. Unless a current agreement with the private landowner for managed fires is in place, a suppression-oriented response will occur for fires within 1 mile of private land where continuous heavy fuel
C2- Ponderosa Pine  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: WUI	The primary objective in this area is to promote the long term health of ponderosa pine. Fire is generally desired in this polygon. This is a high priority area for hazard fuel treatments to reduce the fire risk to isolated cabins and residences on Douglas Mountain.	Understory and mixed severity fires in the ponderosa pine are desired, however avoid managing larger fires for resource benefit that are resulting in greater than 60% mortality of ponderosa trees 10 inches diameter at breast height (d.b.h.) and greater. Small mosaic burns are desired in sharptail habitat with prescribed burning limited to outside of the breeding period.	is a factor, and within ¼ mile with discontinuous sparse fuels. The same constraints will occur with fires in the area of oil and gas facilities.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles.  Wildfires that threaten private land will be suppressed until agreements can be negotiated with landowners.
C3- Lodgepole Pine  Fire Regime: 5 Condition Class: 2  Highest Protection Priorities:	The primary objective is to promote the long term forest health. Fire is desired in Lodgepole Pine and Aspen for regeneration. Burns in this this fuel type are desired, particularly for aspen regeneration. Suppression resource must be aware of bark beetle mitigation measures during all fire operations for fire fighter safety.	Re-evaluate management strategy if greater than 50% of the area is burned within the next 10-years.	Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles.

C4- Danforth Hills  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities:	Manage naturally ignited fires <500 acres in size throughout this area to promote a vegetative mosaic.	Optimally, limit prescribed and wildfires to <25% of the area over the next 10 years.	No mechanized line construction due to fragile soils on steep slopes. Rehabilitate newly constructed fire suppression lines or trails to prevent continued use by motorized vehicles and to stabilize fragile soils.
C5- Sand Wash  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities:	The three main objectives in this area are:  1. Protect sage grouse leks/winter range by maintaining the current grass forage base.  2. Maintain the current grass, forage, and browse base for the wild horse herd.  3. Maintain the current amount of pinyon/juniper cover for wild horses in the HMA.  Additional objectives include:  Provide protection for Clay Buttes Wickiup site.  Provide some form of protection for the YVEA/WAPA power lines.  Provide some form of protection for oil and gas sites and associated facilities  (Protection can range from suppression to notification of private owners).	Wildfire is not desired in sage-grouse priority habitat in this polygon. Manage 85% of all wildland fires at a final fire size of 100 acres or less. Hold fire size to <500 acres between April 1-June 30 in sage grouse production areas. Suppress all fires during horse foaling season March 1- June 15	Minimize surface disturbance to prevent weed invasion. Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines. In 1964 the Colorado Army National Guard acquired The Sand Wash site by permit for use as a 105mm artillery range. This resulted in a total acreage for Sand Wash artillery range of 23,065.77 acreage comprised of the following sections: T 9N R-99-W Sections 35, 36; T 9N R-98-W Sections 31, 32, 33, 34; T 8N R-99-W Sections 1, 2, 12, 13, 14 and N 112 and SE 114 of Section 11 and N 112 of NE 114 - Section 23 E 112, NW 114, and E 112 of SW 114 - Sections 3, 4, 5, 6, 7, 8, 9, 10, 15, 16, 17, 18, 19, 20, 21, 22 and the portions of sections 27, 28, 29, and 30 north of Colorado Highway 3 18. The fire management polygon has an associated Unexploded Ordnance (UXO) base layer map in WFDSS and Wildcad for fire management safety, objectives, and strategies. Fire and field personnel need to follow UXO safety through UXO awareness briefings and following safety guidelines in the National Wildfire Coordinating Group Incident

			Response Pocket Guide (IRPG).
C6- Antelope Winter  Fire Regime: 1  Condition Class: 3	The objective is to enhance pronghorn severe winter range. Use prescribed fire and mechanical/chemical treatments to create a vegetative mosaic.	Burn <25% over a 10-year period. Optimally, no more than 25% of pronghorn winter range will be burned or regenerated over the next 10 years. Manage 85% of all wildland fires at a final fire size of 100 acres or less.	Within one mile around the community of Greystone, fire will receive direct control with the goal of limiting 90% of the fires to ¼ acre or less.
C7- Cold Spring  Fire Regime: 5 Condition Class: 2	The objective will be to maintain and protect habitat for sage-grouse. Additional objectives include providing some form of protection for oil and gas sites and associated facilities (Protection can range from suppression to notification of private owners).	Burn <10% over a 10-year period outside of sage-grouse priority habitat. Manage 85% of all wildland fires at a final size of 100 acres or less.	Limited suppression strategy may be optimal in some areas for fire fighter safety concerns due to heavy fuel loading and steep slopes. Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles. Suppression resources must be aware of hazards common to most oil and gas facilities such as above ground pipelines and aerial power lines.
C8- Dry Creek/Hoy Flat Fire Regime: 4 Condition Class: 2	The objective is to protect sage grouse habitat. Limit fires to smaller mosaic burns.	Burn<25% over a 10-year period outside of sage-grouse priority habitat. Manage 85% of all wildland fires at a final size of 100 acres or less.	Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles.
C9- Dry Mountain/Bears Ears  Fire Regime: 4 Condition Class: 2	The objective is to avoid large, stand replacement fires to reduce the probability of large-scale erosion and cheatgrass invasion. Additional objective includes providing the appropriate level of protection for oil and gas sites and associated facilities.	Burn <15% over a 10-year period.	Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges or saddles. Rehabilitate newly constructed fire suppression lines or trails to prevent continued use by motorized vehicles and to stabilize fragile soils. Limited suppression strategy may be optimal in some areas for fire fighter safety concerns due to heavy fuel loading and steep slopes. Suppression resources must be aware of hazards common to most oil and gas facilities

	such as above pipelines and lines.	
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POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
D1- West Little Snake	The objective is to encourage		Suppression resources must
	fire to promote mosaic age		be aware of hazards common
Fire Regime: 4	classes in all plant		to most oil and gas facilities
Condition Class: 2	communities except in sage-		such as above ground
	grouse priority habitat.		pipelines and aerial power
	Additional objectives include:		lines. Limit use of heavy
	<ul> <li>Provide some form of</li> </ul>		equipment to roads and trails
	protection for the		if possible, and avoid
	YVEA/WAPA power		constructing permanent fire
	line.		breaks on ridges or saddles.
	<ul> <li>Provide some form of</li> </ul>		Unless a current agreement
	protection for oil and		with the private landowner
	gas sites and		for managed fires is in place, a
	associated facilities.		suppression-oriented
	<ul> <li>Provide protection</li> </ul>		response will occur for fires
	for all		within 1 mile of private land
	communication site,		where continuous heavy fuel
	power lines, and		is a factor, and within ¼ mile
	buildings. Resources		with discontinuous sparse
	Constraints- For		fuels. The same constraints
	managed wildland		will occur with fires in the
	fires evaluate burned		area of oil and gas facilities.
	areas in the		Limited suppression strategies
	pinyon/juniper		may be employed for
	woodland and		firefighter safety and least
	determine if		cost.
	reseeding is needed		
	to prevent		
	cheatgrass or other		
	invasive species from		
	posing a problem. In		
	areas where		
	insufficient		
	herbaceous plant or		
	seed source exists,		
	Wildland Fire		
	Decision Support		
	System (WFDSS) will		
	determine if the fire		
	start will be managed		
	for resource benefit.		
D2-WSAs	Encourage fire to promote	Burn <50% over a one year	A full range of management
	mosaic age classes in all plant	period.	responses are available with
Fire Regime: 5	communities.		emphasis on multiple

management objectives. Fires deemed unsuitable for resource benefit, when analyzed in WFDSS, will be managed using a range of management responses with the emphasis on a perimeter control strategy. Additional constraints include:  Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed invasion.	Condition Class: 1	management abjectives. Fires
resource benefit, when analyzed in WFDSS, will be managed using a range of management responses with the emphasis on a perimeter control strategy. Additional constraints include:  • Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  • Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed	Condition Class: 1	
analyzed in WFDSS, will be managed using a range of management responses with the emphasis on a perimeter control strategy. Additional constraints include:  • Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  • Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
managed using a range of management responses with the emphasis on a perimeter control strategy. Additional constraints include:  • Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  • Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
management responses with the emphasis on a perimeter control strategy. Additional constraints include:  Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		analyzed in WFDSS, will be
the emphasis on a perimeter control strategy. Additional constraints include:  • Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  • Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
control strategy. Additional constraints include:  Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		
constraints include:  Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		the emphasis on a perimeter
<ul> <li>Restoration concurrent with or as soon as practicable upon completion of controlled fire measures.</li> <li>Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.</li> <li>Minimize surface disturbance to prevent weed</li> </ul>		control strategy. Additional
concurrent with or as soon as practicable upon completion of controlled fire measures.  • Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		constraints include:
soon as practicable upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		Restoration
upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		concurrent with or as
upon completion of controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		soon as practicable
controlled fire measures.  Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  Minimize surface disturbance to prevent weed		upon completion of
<ul> <li>Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.</li> <li>Minimize surface disturbance to prevent weed</li> </ul>		
<ul> <li>Limit the use of heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.</li> <li>Minimize surface disturbance to prevent weed</li> </ul>		measures.
heavy equipment to roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		Limit the use of
roads and trails if possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
possible, and avoid constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
constructing permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		
permanent fire breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		· ·
breaks on ridges and saddles.  • Minimize surface disturbance to prevent weed		=
saddles.  • Minimize surface disturbance to prevent weed		· ·
<ul> <li>Minimize surface         disturbance to         prevent weed</li> </ul>		
disturbance to prevent weed		
prevent weed		
invasion.		
Use conditional fire		
suppression to allow		
fire to play its natural		
role in the		role in the
ecosystem.		ecosystem.

## FIRE MANAGEMENT OBJECTIVES TABLES WHITE RIVER FIELD OFFICE

#### **Fire Management Strategies**

The WRFO FMP guidance for fire suppression is to develop an Appropriate Management Response (AMR) plan that recognizes fire as a natural part of the range and forest ecosystem. AMR strategies would be tailored to address areas of significant constraints including Areas of Critical Environmental Concern (ACECs), critical habitat for T&E species, areas of soil instability, cultural resources, and areas of other critical resource constraints.

#### **Suppression Strategy:**

Under the concept of Appropriate Management Response (AMR) the range of responses available to implement protection objectives for unplanned ignitions are:

- Control Direct perimeter control and extinguishment
- Containment Fire spread is limited by utilizing natural barriers or manually and/or mechanically constructed line.
- Confinement Fire spread is managed by utilizing a combination of direct and indirect actions and use of natural topographic features, fuel, and weather factors.
- Control and extinguishment with an emphasis on Minimum Impact Suppression Tactics (MIST)

#### **Management Strategy:**

Criteria to use for developing a multiple management objective response:

- Risk to firefighters and public health and safety
- Resource Management Objectives and Constraints described in each Polygon
- Threats and values to be protected
- Weather
- Fuel Conditions
- Cost efficiencies
- Resource Availability

Management strategies and action points will be based on fire activity and location. Normally, specific actions or combinations of actions will be determined on site by the incident commander.

#### **B Polygons**

#### **MANAGEMENT STRATEGY:**

The Appropriate Management Response to an unplanned ignition within "B" polygons would generally be a full suppression action (direct perimeter control). A management strategy that uses natural or pre-

constructed barriers or environmental conditions to confine a fire to a predetermined area within the maximum acreage parameters for the specific polygon may also be warranted.

A site-specific suppression or management strategy for all natural ignitions based on weather forecasts, fuel conditions and availability of suppression resources that is consistent with the resource management objectives and constraints should be implemented. Once the decadal burn thresholds have been reached by either planned or unplanned ignitions, a review of objectives and strategies should take place to develop new suppression criteria on all wildland fires.

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
B1-W Blue Mountain	*Manage using AMR for fire disturbance size of <200 acres to	*Avoid large scale involvement of sagebrush canopies; a modified	*Retain internal unburned vegetation as much as practicable
Fire Regime: 3	promote a vegetation pattern in	suppression strategy may be	
Condition Class: 2	continuous sagebrush stands	appropriate for natural starts with	*No mechanized fire line
Highest Protection Priorities:	*Conduct prescribed burns (fuels	the potential to burn <200 acres, whereas a full suppression	construction due to high density of cultural sites
Suitable Sagebrush Canopies	management) to minimize large	response may be appropriate	or cultural sites
Serviceberry & Chokecherry Aspen Communities	scale loss of suitable sagebrush canopies	when the incident is capable of exceeding 200 acres	*Limit development of new roads and/or trails through off road use of firefighting equipment
	*Maintain overall mature canopy	*Minimize involvement of	
	characteristics in the serviceberry, chokecherry and aspen communities as big game/blue grouse cover	serviceberry, chokecherry and aspen communities	*Rehabilitate trails to prevent continued use by motorized vehicles.
	component		*No motorized equipment off designated roads in Moosehead ACEC/Road Closure Area.
			*No retardant in Moosehead ACEC riparian/wetland habitats
B2-W Elk Springs	*Protect private lands and oil and	*A confine or contain suppression	*None
	gas facilities when threatened by	strategy may be appropriate for	
Fire Regime: 3 Condition Class: 2	public land fires	fires with the potential to burn <200 acres, whereas a full	
Condition Class. 2	*Manage for fire disturbances of	suppression response may be	
Highest Protection Priorities:	<200 acres within the unit to	appropriate when the incident is	
Private Lands Oil & Gas Facilities	promote a vegetation mosaic	capable of exceeding 200 acres	
B3-W Salt Desert Shrub	*Minimize fire induced	*Limit fire size, where possible, to	*No mechanized fire line
	conversion of native plant	50 acres or less	construction due to fragile soils
Fire Regime: 3 Condition Class: 2	communities to cheat grass or	*Dravida immadista sababilitati	*Off road aguing art was about
Condition Class: 2	other non-native plant communities	*Provide immediate rehabilitation efforts on any fire exceeding 10	*Off road equipment use should be minimized due to fragile soils,
Highest Protection Priorities:	Communica	acres in size	and any disturbance resulting
All Native Plant Communities	*Maintain extent and distribution		from suppression efforts should
Fragile Soils	of low (<3') forms of sagebrush		immediately be rehabilitated to
	types, particularly east of Wolf		prevent further motorized
	Creek, as high-density sage grouse winter use habitat		vehicular access
	o. o a se miner a se manitar		*Hose lays preferred to running

			attack
			* No motorized equipment off designated roads and no retardant use in Raven Ridge and Coal Oil Rim ACECs
B4-W Crooked Wash /Indian Valley  Fire Regime: 3 Condition Class: 3  Highest Protection Priorities: Oil & Gas Facilities Cultural Sites Sage Grouse Winter Use Habitat	*Manage for small sized fire disturbances to promote a vegetation mosaic pattern in continuous sagebrush stands  *Maintain extent and distribution of low (<3') forms of sagebrush type as high-density sage grouse winter use habitat  *Guard against inclusion by fire of oil and gas facilities within the White River Dome area  *Conduct prescribed burns (fuels management) to minimize large-scale loss of suitable sagebrush canopies	*Avoid large-scale involvement of sagebrush canopies, while promoting a vegetation pattern in continuous sagebrush stands  *A confine or contain suppression strategy may be appropriate for fires with the potential to burn <200 acres, whereas a full suppression response may be appropriate when the incident is capable of exceeding 200 acres	*Retain internal unburned vegetation as much as practicable  *No mechanized fire line construction due to high potential of cultural sites & fragile soils  *Limit development of new roads and/or trails through off road use of firefighting equipment  *Rehabilitate trails to prevent continued use by motorized vehicles  *No motorized equipment off designated roads and no retardant use in Blacks Gulch ACEC
Fire Regime: 4 Condition Class: 3  Highest Protection Priorities: Oil & Gas Facilities Cultural Sites	*Protect oil and gas facilities and cultural resource sites when threatened by public land fires  *Manage for small fire disturbances (up to 30-40 acres in size in PJ or sagebrush) to promote a vegetation mosaic  *Conduct prescribed burns (fuels management) to mitigate potential fire impacts to oil and gas facilities and cultural sites	*A confine or contain suppression strategy may be appropriate for fires with the potential to burn <200 acres in PJ or sagebrush, whereas a full suppression response may be appropriate when the incident is capable of exceeding 200 acres	*Retain internal unburned vegetation as much as practicable  *No mechanized fire line construction due to high potential of cultural sites & fragile soils  *Limit development of new roads and/or trails through off road use of firefighting equipment  *Rehabilitate trails to prevent continued use by motorized vehicles  *No retardant use in riparian areas of Douglas Creek ACEC  *No motorized equipment off designated roads in Canyon Pintado National Historic District  *Only water or foam can be used in Canyon Pintado area  *Fires within the Canyon Pintado National Historic District will have a Resource Advisor ordered. The identified Resource Advisor will

			ensure White River Field Office cultural staff are advised of suppression and rehab activities
Fire Regime: 4 Condition Class: 3  Highest Protection Priorities: Cultural Sites Vegetation Types With High Potential For Occurrence For Sites i.e. Old Growth (P/J) T & E Species Plant Communities  Planned Actions: 2013/14 – Crossroads Park 108 acres MX treatment (Lop & Scatter)	*Protect known cultural sites and vegetation types with high potential for occurrence of cultural sites (PJ type) when threatened by public land fires  *Manage naturally ignited fires of up to 200 acres in size throughout the unit to promote vegetation mosaic  *Conduct prescribed burns or other fuels management treatments in both the PJ type and in sagebrush dominated drainages to break up the continuous fuels connecting large stands of PJ; thus mimicking natural perturbations and minimizing large scale involvement of the PJ type	*A confine or contain suppression strategy may be appropriate for fires with the potential to burn <200 acres in PJ or sagebrush, whereas a full suppression response may be appropriate when the incident is capable of exceeding 200 acres	*Retain internal unburned vegetation as much as practicable  *No mechanized fire line construction due to high potential of cultural sites, high potential of rare plants or remnant plant associations, and fragile soils  *Limit use of retardant due to high potential of rare plants (listed threatened species), notably on barren ridges and slopes where potential habitat exists  *Limit surface use (disturbance) of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants  *No motorized equipment off designated roads and no retardant use in the Duck Creek ACEC  *Fires which involve old growth pinyon/juniper that enter into extended attack will have a Resource Advisor ordered
B7-W Piceance Creek  Fire Regime: 4 Condition Class: 3  Highest Protection Priorities: Private Land and Structures T&E Species Plant Communities	*Protect agricultural lands and residences when threatened by public land fires	*None	*No mechanized line construction, and limit retardant use on toe slopes (barren lands), on both sides of Piceance Creek from Collins Gulch down to the confluence of Dry Fork Piceance Creek due to rare plants (listed threatened species)  *No motorized equipment or vehicle use off designated roads and no retardant use in the Dudley Bluffs, Ryan Gulch, and Deer Gulch ACECs

B8-W Magnolia  Fire Regime: 3 Condition Class: 2  Highest Protection Priorities: Industry Infrastructure Powerlines Oil & Gas Facilities	*Utilize multiple management objectives, when possible, for small fire disturbances (up to 50 acres in size in PJ or sagebrush) to promote a vegetation diversity  *Conduct prescribed burns or other vegetation treatments to mitigate potential fire impacts to oil and gas facilities as well as to achieve age and structural diversity in the mountain shrub type	*Reclaim any route(s) into the fire that did not exist prior to the fire	*No mechanized line construction, and limit retardant use due to high potential of rare plants, remnant plant associations, and fragile soils  *Limit surface use of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants  *No motorized equipment off designated roads and no retardant use in the Dudley Bluffs ACEC
Fire Regime: 3 Condition Class: 3  Highest Protection Priorities: Private Lands & Structures  Planned Actions: 2013 – Wilson/Baldy 26 acres MX treatment (Hazard tree removal along roads)	*Protect private land and structures when threatened by public land fires  *Manage BLM lands adjoining National Forest Lands or Colorado Division of Wildlife Lands consistent with fire management goals on those adjoining lands	*None	*None
Fire Regime: 3 Condition Class: 2  Highest Protection Priorities: Private Lands Mature Cottonwood Stands Mature Riparian Shrub	*Protect mature cottonwood stands as bald eagle nest and roost habitat, mature riparian shrub, and private lands when threatened by public land fires  *Protect private land and structures when threatened by public land fires	*Minimize loss of cottonwood trees, especially mature individuals, & minimize sediment entering river	*No mechanical fire line construction or vehicle use within riparian zones  *No retardant use within the White River ACEC (entire unit) due to T&E river fishes

## **C Polygons**

## **MANAGEMENT STRATEGY:**

A full range of management responses are available within "C" polygons.

A site-specific suppression or management strategy for all natural ignitions based on weather forecasts, fuel conditions and availability of suppression resources that is consistent with the resource management objectives and constraints should be implemented. Once the decadal burn thresholds have been reached by either planned or unplanned ignitions, a review of objectives and strategies should take place to develop new suppression criteria on all wildland fires. Wildlife forage:cover ratios would be used as a preseason evaluation criteria to determine potential changes in polygon management.

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
C1-BakingPowder	*Manage for fire disturbances of	*Limit fires to 200 acres in the PJ	*No mechanized fire line
/Pinyon Ridge	<200 acres within the unit to	type and 400 acres in sagebrush	construction due to high
	promote a vegetation mosaic		potential of cultural sites, the
Fire Regime: 4	representing natural distributions	*Retain internal unburned	Pinyon Ridge Roadless Area, and
Condition Class: 2	of plant communities of varying successional stages	vegetation as much as practicable	fragile soils
Highest Protection Priorities:		*Maximum acceptable burned	*Limit development of new roads
Cultural Sites		acres within unit are 250 acres in	or trails through off road use of
Fragile Soils		PJ and 500 acres in sagebrush per	firefighting equipment
		year. Maximum acceptable	
		burned acres per decade will be	*Restrict use to existing roads
		500 acres in PJ and 2,500 acres in	and trails to the maximum extent
		sagebrush throughout the unit	possible due to fragile soils and Pinyon Ridge Roadless Area
		*Full Suppression within 1 mile of	
		improvements or private land	*Rehabilitate new trails to
		where continuous heavy full is a	prevent continued use by
		factor, within ¼ mile with	motorized vehicles
		discontinuous sparse fuel	
C2W-Spooky Mountain	*Protect Deserado Coal Mine,	*Limit fires to 100 acres in juniper	*Limit development of new roads
	conveyor belt, and railroad when	and 200 acres in sagebrush	or trails through off road use of
Fire Regime: 3	threatened by public land fires		firefighting equipment
Condition Class: 2		*Maximum acceptable burned	
	*Manage for fire disturbances up	acres within unit are 300 acres in	*Restrict use to existing roads or
Highest Protection Priorities:	to 100 acres in size in juniper and	Juniper and 500 acres in	trails to the maximum extent
Deserado Mine	200 acres in size in sagebrush	sagebrush per year. Maximum	possible due to fragile soils
	throughout the unit to promote a	acceptable burned acres per	
	vegetation mosaic	decade will be 500 acres in PJ and	*Rehabilitate new trails to
		1,000 acres in sagebrush	prevent continued use by
		throughout the unit	motorized vehicles
		*Unless a current agreement with	*No motorized equipment off
		the private landowner is in place,	designated roads and no
		a suppression oriented response	retardant use in Coal Oil Rim
		will occur for fires within 1 mile of	ACEC.
		private land where continuous	
		heavy fuel is a factor, and within ¼	
		mile with discontinuous sparse	

		fuels	
C3W-Spring Creek /Big Ridge  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Rangely to CA Oil Shale Tract 345 KV Powerline Oil & Gas Facilities	*Manage naturally ignited fires of up to 500 acres in size throughout the unit to promote a vegetation mosaic  *Protect the Rangely to CA Oil Shale Tract 345 KV powerline and scattered oil and gas facilities when threatened by public land fires	*Limit fires to 500 acres in both PJ and sagebrush  *Maximum acceptable burned acres within the unit are 750 acres in PJ and 2,000 acres in sagebrush per year. Maximum acceptable burned acres per decade will be 1,500 acres in PJ and 4,000 acres in sagebrush throughout the unit *Unless a current agreement with the private landowner is in place, a suppression oriented response will occur for fires within 1 mile of private land where continuous heavy fuel is a factor, and within ½ mile with discontinuous sparse fuels	*Limit development of new roads or trails through off road use of firefighting equipment  *Restrict use to existing roads or trails to the maximum extent possible due to fragile soils  *Rehabilitate new trails to prevent continued use by motorized vehicles  *No motorized equipment off designated roads and no retardant use in Coal Draw ACEC; no retardant use in riparian systems in East Douglas Creek ACEC
C4W-Rabbit Mountain /Dragon Trail  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Oil & Gas Facilities	*Manage naturally ignited fires up to 500 acres in size throughout the unit to promote a vegetation mosaic  *Protect scattered oil & gas facilities when threatened by public land fires	*Limit fires to 500 acres in PJ and sagebrush  *Maximum acceptable acres burned per year in the PJ and sagebrush types is 750 acres; decadal maximum for the same types is 1,500 acres  *Full Suppression within 1 mile of improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel	*No mechanized line construction due to high potential of cultural sites  *Limit development of new roads or trails through off road use of firefighting equipment  *Restrict use to existing roads or trails to the maximum extent possible due to fragile soils  *Rehabilitate new trails to prevent continued use by motorized vehicles
C5W-Greasewood Creek  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Oil Shale, Sodium & Gas Facilities Rare Plant Species	*Maintain the present extent of mature PJ canopies as big game thermal and security cover  *Manage naturally ignited fires up to 40 acres in size in PJ and up to 500 acres in size in sagebrush or mountain shrub types  *Multiple management objectives may be appropriate to enhance deer winter range  *Conduct prescribed burns or other fuels management treatments in both the sagebrush and mountain shrub types to break up the continuous fuels connecting mature stands of PJ to prevent large scale involvement of the PJ type	*Limit fires to 100 acres in PJ and 200-500 acres in sagebrush or mountain shrub types  *Maximum acceptable burned acres per year within the unit are 250 acres in PJ and 1,000 acres in sagebrush or mountain shrub types. Maximum acceptable burned acres per decade will be 750 acres in PJ and 2,000 acres in sagebrush and mountain shrub throughout the unit  *Full Suppression within 1 mile of improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel	*No mechanical fire line construction, and limited retardant use, due to high potential of rare plants or remnant plant associations and fragile soils  *Limit surface use (disturbance) of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants  *No motorized equipment off designated roads, and no retardant use in the Upper Greasewood and Lower Greasewood ACECs

#### **C6W-Lower Piceance Basin**

# Fire Regime: 4 Condition Class: 3

Highest Protection Priorities:
Oil Shale, Sodium & Gas
Facilities
Rare Plant Species
Ponderosa Pine Communities

#### Planned Actions: 2013/14 – Crossroads Park 63 acres MX treatment (Lop & Scatter)

- \*Manage naturally ignited fires of up to 200 acres in size in PJ and up to 500 acres in size in sagebrush types throughout the unit to promote vegetation mosaic
- \*Multiple management objectives may be appropriate to enhance deer habitat, notably through emphasizing disturbances of 30-40 acres (optimal size) in mature PJ
- \*Maintain continuing development of mature PJ stands on 40% of the large Piceance and Yellow Creek chainings
- \*Conduct prescribed burns or other fuels management treatments in the chained areas to break up the continuous, heavy fuels to prevent large acreage burns within these chainings
- \*Conduct prescribed burns or other fuels management treatments in sagebrush dominated drainages to break up the continuous fuels connecting large stands of PJ
- \*Protect oil shale, sodium, and gas facilities scattered throughout the unit when threatened by public land fires

- \*Limit fires to 200 acres in PJ and 200-500 acres in the sagebrush type
- \*Maximum acceptable burned acres per year within the unit is 500 acres in PJ and 1,000 acres in the sagebrush type. Maximum acceptable burned acres per decade will be 1,500 acres in PJ and 2,000 acres in sagebrush throughout the unit
- improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel \*Areas containing ponderosa pine will be given special management consideration in accordance with the White River Field Office Resource Management Plan,

Record of Decision, Pages 2-19

\*Full Suppression within 1 mile of

- \*No mechanized fire line construction, and limited retardant use due to high potential of rare plants or remnant plant associations and fragile soils
- \*Limit surface use (disturbance) of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants
- \*No motorized equipment off designated roads and no retardant use in the Ryan Gulch ACEC

# C7W-Evacuation /Missouri Creek

#### Fire Regime: 4 Condition Class: 2

<u>Highest Protection Priorities:</u>
Oil & Gas Facilities
Cultural Sites

- \*Manage naturally ignited fires of up to 200 acres in size throughout the unit to promote vegetation mosaic
- \*Increase emphasis on attaining numerous small 30-40 acre fires in mature PJ
- \*Protect scattered oil and gas facilities and known cultural sites when threatened by public land fires

- \*Limit fires to 200 acres in PJ and sagebrush/greasewood
- \*Maximum acceptable burned acreage per year for the PJ and sagebrush types is 750 acres; decadal maximum for the same types is 1,500
- \*Full Suppression within 1 mile of improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel
- \*No mechanized line construction due to high potential of cultural sites
- \*Limit development of new roads or trails through off road use of firefighting equipment
- \*Restrict use to existing roads or trails to the maximum extent possible due to fragile soils
- \*Rehabilitate new trails to prevent continued use by motorized vehicles
- \*No motorized equipment in Oil Spring Mountain WSA

			L acc
C8W-Baxter/Douglas Pass  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Mature Forest Types E Douglas Riparian Systems	*Maintain the mature to overmature forest characteristics as big game security cover and for specialized non-game and fisheries habitat  *Promote and/or enhance intrastand structural complexity (age/composition) in the forest types  *Allow fires in the shrub and sagebrush types throughout the unit to promote a vegetation mosaic	*Suppress fires with potential for stand replacement or large scale events in the forest type, notably when fires have the capability or opportunity of exceeding 5 acres  *Contain extent of burn to acreage burned in first burning period to avoid potential of including additional coniferous stands  *Limit burned acreage to less than 250 acres per decade in the coniferous type  *No constraints currently apply to the shrub and sagebrush communities  *Full Suppression within 1 mile of improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel	*No mechanized line construction due to fragile soils on steep slopes  *Rehabilitate hand lines and surface disturbances to prevent sediment loads from erosive soils from entering critical fishery habitats  *Restrict use to existing roads or trails to the maximum extent possible due to fragile soils  *Rehabilitate new trails to prevent continued use by motorized vehicles  *No retardant use in riparian systems in East Douglas Creek ACEC
C9W-Danforth Hills  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Oil & Gas Facilities Powerlines  Planned Actions: 2013 – Wilson/Baldy 71 acres MX treatment (Hazard tree removal along roads & trails)	*Manage naturally ignited fires of up to 200 acres in size throughout the unit to promote a vegetative mosaic  *Protect oil and gas facilities in the Wilson Creek Oil Field and major powerlines crossing the unit when threatened by public land fires	*Limit fires to 200 acres in any fuel type  *Maximum acceptable burned acres per year within the unit is 1,000 acres in mountain shrub and 750 acres in other fuel types.  Maximum acceptable burned acres per decade will be 2,500 acres in mountain shrub and 1,500 acres in other fuel types throughout the unit  *Unless a current agreement with the private landowner is in place, a suppression oriented response will occur for fires within 1 mile of private land where continuous heavy fuel is a factor, and within ¼ mile with discontinuous sparse fuels	*No mechanized line construction due to fragile soils on steep slopes  *Restrict use to existing roads or trails to the maximum extent possible due to fragile soils  *Rehabilitate new trails to prevent continued use by motorized vehicles
C10W-Fletcher  Fire Regime: 4 Condition Class: 3  Highest Protection Priorities: Rangely to CA Oil Shale Tract 345 KV powerline Oil & Gas Facilities	*Manage naturally ignited fires of up to 100 acres in PJ and 200 acres in sagebrush throughout the unit to promote a vegetation mosaic  *Protect the Rangely to CA Oil Shale Tract 345 KV powerlines	*Limit fires to 250 acres in both PJ and sagebrush  *Maximum acceptable burned acres within the unit are 250 acres in PJ and 1,000 acres in sagebrush per year. Maximum acceptable burned acres per decade will be 500 acres in PJ and 2,000 acres in sagebrush throughout the unit	*East of Spring Creek: no mechanized fire line construction, and limited retardant use due to high potential of rare plants (listed threatened species), remnant plant associations, and fragile soils  *Limit surface use (disturbance) of barren lands in hand line

	*Unless a current agreement with the private landowner is in place, a suppression oriented response will occur for fires within 1 mile of private land where continuous heavy fuel is a factor, and within ¼ mile with discontinuous sparse fuels	construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails, due to high potential of rare plants  *No motorized equipment of designated roads and no retardant use in the Yanks Gulch ACEC
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# **D** Polygons

## **MANAGEMENT STRATEGY:**

A full range of management responses with an emphasis on a multiple management objective strategy are available within "D" polygons.

A site-specific suppression or management strategy for all natural ignitions based on weather forecasts, fuel conditions and availability of suppression resources that is consistent with the resource management objectives and constraints should be implemented. Once the decadal burn thresholds have been reached by either planned or unplanned ignitions, a review of objectives and strategies should take place to develop new suppression criteria on all wildland fires.

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS	
D1W-Blue Mtn	*Provide a buffer area adjacent to	*None	*No mechanized line	
Dinosaur Boundary	Dinosaur National Monument		construction due to fragile soils	
	which enhances the Park Service's	*Unless a current agreement with	on steep slopes	
Fire Regime: 4	ability to implement their fire	the private landowner is in place,		
Condition Class: 2	management objectives within	a suppression oriented response	*Restrict use to existing roads or	
	the monument. Buffer area	will occur for fires within 1 mile of	trails to the maximum extent	
Highest Protection Priorities:	provides a natural fuel break	private land where continuous	possible due to fragile soils	
Fragile Soils on Steep Slopes	along the Yampa River and Wolf	heavy fuel is a factor, and within $\frac{1}{4}$		
	Creek divide separating the	mile with discontinuous sparse	*Rehabilitate new trails to	
Planned Actions:	important sagebrush habitats on	fuels	prevent continued use by	
2013 – Badger Flats	Blue Mountain		motorized vehicles	
391 acres MX treatment				
(525 acres had been analyzed				
for fire)				
D2W-Bull Canyon	*Manage naturally ignited fires	*None	*No mechanized line	
Skull Creek WSA's	throughout the unit to promote a		construction due to three	
	vegetation mosaic	*Unless a current agreement with	wilderness study areas	
Fire Regime: 4		the private landowner is in place,		
Condition Class: 2		a suppression oriented response will occur for fires within 1 mile of	*No motorized vehicle use within the WSAs. Limit surface	
Highest Protection Priorities:		private land where continuous	disturbance from all firefighting	
Use MIST tactics in WSA's		heavy fuel is a factor, and within 1/4	activities to minimum necessary	
252 11101 tactics 111 110/13		mile with discontinuous sparse	to protect life and property	
		fuels	and property	
			*Rehabilitate all disturbance in	
			accordance with interim policy	
			(handbook H-8550-1)	

D3W-Citadel/Gray Hills  Fire Regime: 4 Condition Class: 3  Highest Protection Priorities: Use MIST tactics in WSA's	*Manage naturally ignited fires throughout the unit to promote a vegetation mosaic  *Conduct prescribed burns within the mountain shrub type to achieve a younger age class of shrubs for improved big game habitats	*Unless a current agreement with the private landowner is in place, a suppression oriented response will occur for fires within 1 mile of private land where continuous heavy fuel is a factor, and within ¼ mile with discontinuous sparse fuels	*No mechanized line construction due to the Black Mountain and Windy Gulch WSAs  *No motorized vehicle use within the WSAs.  *Limit surface disturbance from all firefighting activities to a minimum necessary to protect life or property  *Rehabilitate all disturbance in accordance with interim policy (handbook H-8550-1)
D4W-Little Hills  Fire Regime: 4 Condition Class: 2  Highest Protection Priorities: Kendall Peak Communications Site Meeker to CB Tract 345 KV Powerline Oil & Gas Facilities Greater Sage Grouse Habitat	*Manage naturally ignited fires throughout the unit to promote a vegetation mosaic  *Conduct prescribed burns or other vegetation treatments on the mountain shrub type to achieve age and structural diversity.	*Protect communications sites on Kendall Peak, Meeker to CB tract 345 KV powerline an oil & gas facilities when threatened by public land fires  *Unless a current agreement with the private landowner is in place, a suppression oriented response will occur for fires within 1 mile of private land where continuous heavy fuel is a factor, and within ¼ mile with discontinuous sparse fuels  *Greater sage grouse protection and habitat enhancement will be considered when evaluating natural ignitions for resource benefit	*No mechanized line construction, and limit retardant use due to high potential of rare plants, remnant plant associations, and fragile soils  *Limit surface use of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants  *No motorized equipment off designated roads and no retardant use in the Dudley Bluffs and Deer Gulch ACECs  *Fires within priority or general habitat, as identified by White River Field Office Wildlife Staff, which are not contained within one full operational period will have a Resource Advisor assigned (per Instruction Memorandum 2011-138). A full range of fire management activities and options will be utilized to sustain healthy ecosystems (including Greater Sage-Grouse habitats) within acceptable risk levels. Comply with the policies established in WO-IM-2011-138 (Sage-Grouse Conservation Related to Wildland Fire and Fuels Management) or successor guidance, regarding suppression operations and fuels management activities.
D5W-Cathedral Bluffs Roan Plateau	*Manage naturally ignited fires throughout the unit to promote a	*Protect communications sites on Cathedral Bluffs and oil & gas	*No mechanized line construction due to the Oil Spring

#### Fire Regime: 4 Condition Class: 2

Highest Protection Priorities:
Communications Sites
Riparian Systems
Oil & Gas Facilities
Greater Sage Grouse Habitat

vegetation mosaic

\*Conduct prescribed burns or other vegetation treatments on mountain shrub and sagebrush type to achieve age and structural diversity facilities when threatened by public land fires

\*Full Suppression within 1 mile of improvements or private land where continuous heavy full is a factor, within ¼ mile with discontinuous sparse fuel

\*Greater sage grouse protection and habitat enhancement will be considered when evaluating natural ignitions for resource benefit. Mountain WSA

\*No motorized vehicle use within the WSA

\*No mechanized line construction and limit retardant use due to high potential of rare plants, remnant plant associations, & fragile soils \*Limit surface use of barren lands in hand line construction and access of firefighting equipment, and limit motorized equipment use to existing roads or trails due to high potential of rare plants

\*No motorized equipment off designated roads and no retardant use in the Deer Gulch and South Cathedral Bluffs ACECs

\*No retardant use in riparian systems in East Douglas Creek ACEC

\*Fires within priority or general habitat, as identified by White River Field Office Wildlife Staff, which are not contained within one full operational period will have a Resource Advisor assigned (per Instruction Memorandum 2011-138).

\*A full range of fire management activities and options will be utilized to sustain healthy ecosystems (including Greater Sage-Grouse habitats) within acceptable risk levels. Comply with the policies established in WO-IM-2011-138 (Sage-Grouse Conservation Related to Wildland Fire and Fuels Management) or successor guidance, regarding suppression operations and fuels management activities

# **Management Objective Tables Kremmling BLM Resource Area**

## The Following Statements Apply to the Entire KRFO Planning Area

As called for in the national firefighting standards, the emphasis will be on using minimum impact tactics whenever possible. While fires in A and B category areas may require more aggressive suppression tactics, the emphasis will still be on limited impacts. There is a national emphasis to reduce negative effects from suppression actions.

In general, there will be no aerial fire retardant drops in streams and waterways. Aerial application of retardant should be avoided within 300 feet of a waterway. Fire managers should reference "Guidelines for Aerial Application of Fire Retardant and Foams in Aquatic Environments".

Fire Managers will keep records of water depletions in the Upper Platte and Colorado River Systems on wildland fire operations and submit the usage estimates to the Wildlife Biologist at the Field Office or the Colorado State Office of the BLM.

The BLM will work in cooperation with authorization holders to reduce hazardous fuels that could pose a threat to privately owned surface structures or improvements on public lands. These actions will be analyzed in a separate environmental document. In addition the BLM will take appropriate suppression action on all wildland fires that pose a threat to these facilities or structures. However, the BLM will not be held liable for damages to these facilities and structures as a result of wildland fire when suppression actions are being attempted.

Physical fire suppression impacts will be assessed for rehabilitation needs before release of suppression resources necessary to complete the rehabilitation. All burned areas will be evaluated to determine whether fire rehabilitation is needed. This evaluation would include the following three factors:

- 1) Risk to life or private property will these resources be threatened if rehabilitation practices are not implemented.
- 2) Is the area prone to non-native or unacceptable vegetative species, e.g., exotic annual grasses or noxious weeds, or if the species will not meet Land Use Plan Objectives.
- 3) Will desirable vegetation re-establish itself in sufficient quantities to stabilize soil and prevent on- or off-site soil erosion problems?

For all escaped wildland fires, if the rehabilitation evaluation indicates problems with criteria, an Emergency Fire Rehabilitation Plan (EFRP) will be prepared. This plan would be in accordance with the Emergency Fire Rehabilitation Handbook and Kremmling Resource Area RMP. Following approval of the EFRP, the area would be rehabilitated as detailed in the plan.

Emergency rehabilitation plans will address all critical resources, such as cultural, air, water, and soil, threatened or endangered species, and specifically identify how these resources will be addressed in the rehabilitation of the area if appropriate. Reclamation and rehabilitation activities could begin before

the end of suppression activities. As unknown cultural sites or threatened or endangered species are identified, they will be evaluated and included in the appropriate category.

In addition to rehabilitation, areas that have been burned will also be evaluated to determine if they need to be rested from activities including livestock grazing, recreation or ground disturbing activities to allow regeneration. Each area will be assessed on a case-by-case basis. The standard rest period for post-fire grazing management will be 2 growing seasons.

The Agency will notify all authorization holders and adjacent landowners of the intent to conduct prescribed burns, prior to the initiation of prescribed fire activities. This fire management plan does not specifically address the use of prescribed fire or fire use. Those activities will initiated and evaluated on a case by case basis in coordination with resource objects, other federal agencies and county-wide fire management plans.

**Management Strategy:** The Appropriate Management Response to all unplanned ignitions within the KRFO would generally be a full suppression action (direct perimeter control).

Criteria to use for developing a suppression response:

- Risk to firefighters and public health and safety
- Resource Management Objectives and Constraints described in each Polygon
- Threats and values to be protected
- Weather
- Fuel Conditions
- Cost efficiencies
- Resource Availability

Management strategies and action points will be based on fire activity and location. Normally, specific actions or combinations of actions will be determined on site by the incident commander.

A site-specific suppression or management strategy for all natural ignitions based on weather forecasts, fuel conditions and availability of suppression resources that is consistent with the resource management objectives and constraints should be implemented. Once the decadal burn thresholds have been reached by either planned or unplanned ignitions, a review of objectives and strategies should take place to develop new suppression criteria on all wildland fires.

#### **Suppression Strategies:**

- Control Direct perimeter control and extinguishment
- Containment Fire spread is limited by utilizing natural barriers or manually and/or mechanically constructed line.
- Confinement Fire spread is managed by utilizing a combination of direct and indirect actions and use of natural topographic features, fuel, and weather factors.
- Control and extinguishment with an emphasis on Minimum Impact Suppression Tactics (MIST)

## PRIORITY RANKING AMONG FMU IN KREMMLING FIELD OFFICE

Category	FMU	Suppression	WFU	Fuels Treatment	ESR	Community Assistance/ Protection
KB-1	Sagebrush	High	No	Low	N/A	Moderate
KB-2	Lodgepole Pine	High	No	Moderate	N/A	Moderate
KB-3	Pinon-Juniper	High	No	Moderate	N/A	Moderate
KB-4	Troublesome Wilderness Study Area & Platte River WSA	High	No	Low	N/A	Low

POLYGON NAME	MANAGEMENT OBJECTIVES	RESOURCE CONSTRAINTS	SUPPRESSION CONSTRAINTS
KB-1 Sagebrush	* The primary objective is to	* Optimally, no more than 5%	*Full suppression but, restrict
259,353 acres BLM	protect private land interest that	(approx. 13,000 ac.) of the BLM	heavy equipment use to slopes
This area consists of	border public lands. Additional	administered land in this polygon	<40%. Limit, as much as possible,
sagebrush/grasslands with	objectives include:	should be burned or regenerated	ground disturbance in sensitive
rare instances of intermittent		by wildland fire in the next 10	soil types.
timber found in the higher	<ul> <li>Protect sage grouse,</li> </ul>	years. If this threshold is	
elevations.	deer, and pronghorn	approached this plan should be	*No mechanized equipment
	winter range by	reviewed for effectiveness.	within ACEC boundaries or the
Fire Regime: 4	maintaining and		sensitive soil areas from the Blue
Condition Class: 2	improving browse		River east to Barger Gulch. Use of
	conditions.		mechanized equipment would be
Highest Protection Priorities:	<ul> <li>Provide some form of</li> </ul>		avoided in habitats which support
Private Lands	protection for oil and		federal listed endangered or
Winter Range	gas sites and associated		threatened species including
Oil & Gas Facilities	facilities.		Osterhout milkvetch (Astragalus
ACEC's Sensitive Soils	Provide protection for		osterhoutii), Penland penstemon
T&E Species	threatened and		( <i>Penstemon penlandii</i> ) , and North Park phacelia ( <i>Phacelia</i>
T&E Species	endangered plant		formosula).
	species and areas with sensitive soils.		Joinnosala).
	Provide Areas of Critical		*Also, use of Chemical fire
	Environmental Concern		retardants will be avoided in any
	(ACEC's) at Ammonite		habitat occupied by <i>Osterhout</i>
	Site and North Park		milkvetch, Penland penstemon or
	Phacelia Sites.		North Park phacelia.
	Trideend Sites.		· ·
	*Management strategy is direct		*These constraints would be
	or perimeter control of all		waived when mechanized
	wildand fires with no Multiple		equipment or use of retardant is
	Management Option.		necessary to assure fire fighter
			and public safety.
KB-2 Lodgepole Pine	*Although, the KRFO staff	*Optimally, less than 10% (approx.	*Full suppression but, restrict

#### 91,464 acres BLM

This areas consist of Lodgepole Pine stands interspersed with spruce/fir and aspen

Fire Regime: 5 Condition Class: 2

Highest Protection Priorities:
Private Lands
Protect Timber Stands from large scale fire and/or bug infestations
Sensitive Soils
T&E Species
Riparian Areas

recognizes that fire plays a natural role as part of the ecosystem, the primary objective, at this time, is to protect private land interest that border public lands. Additional objectives include:

- Protect stands from large scale fire by sound forest management and fuels reduction practices designed to create mosaics that would disrupt the continuity of crown and ground fuels.
- Protect stands from bug infestations through best management practices and fuel reduction projects.
- \*Management strategy is direct or perimeter control of all wildand fires with no Multiple Management Option.

9000ac.) of BLM managed lands should be burned or regenerated by wildland fire in the next 10 years. If this threshold is approached this plan should be reviewed for effectiveness.

heavy equipment use to slopes <40%. Limit, as much as possible, ground disturbance in sensitive soil types.

- \*Use of heavy equipment such as bulldozers would be avoided in areas identified as potential habitat for Canada lynx (*Lynx canadensis*) where new road or trail construction would be an end result of equipment use.
- \*Use of heavy equipment and chemical retardant in any wet areas including ponds, springs, seeps, which occur in the lodgepole vegetative types would be avoided. These wet areas are potential habitat for boreal toads and should be protected from suppression activities to the extent possible.
- \*These constraints would be waived if heavy equipment or chemical retardants are necessary to assure fire fighter and public safety. In this case, post fire management rehabilitation would rehabilitate new roads or trails constructed and/or other impacts to threatened, endangered, and proposed or candidate species as a result of fire suppression activities and rehabilitate to prefire conditions, to the extent possible.

# KB-3 Pinyon/Juniper 24,257 acres BLM

Generally, an overstory of pinyon/juniper interspersed at times with douglas fir, aspen, and small areas of ponderosa pine.

Fire Regime: 5 Condition Class: 2

Highest Protection Priorities:
Private Lands
Critical Winter Range
Sensitive Soils
Cultural Sites
Developed Recreation Sites
and Trails
Bald Eagle Winter Habitat

\*Although, the KRFO staff recognizes that fire plays a natural role as part of the ecosystem, the primary objective, at this time, is to protect private land interest that border public lands. Additional objectives include:

- Protect critical winter range for deer and elk.
- Provide protection for cultural sites (Yarmony Pit House).
- Provide protection for developed recreation sites and trails on or adjacent to Public Lands (Pump House,

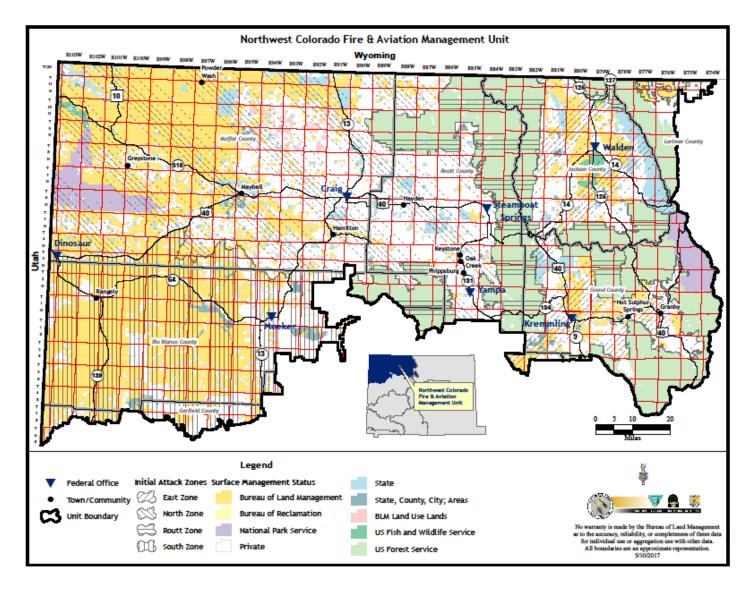
\*Optimally, less than 10% (approx.2400ac.) of BLM managed lands should be burned or regenerated by wildland fire in the next 10 years. If this threshold is approached this plan should be reviewed for effectiveness.

- \*Full suppression but, restrict heavy equipment use to slopes <40%. Limit, as much as possible, ground disturbance in sensitive soil types and near known cultural sites.
- \*Avoid the use of mechanized equipment near known cultural sites or developed recreation areas unless necessary to assure firefighter safety.
- \*Avoid removal of large spruce, fir or cottonwood trees along the Colorado River during suppression activities unless identified as a safety hazard.

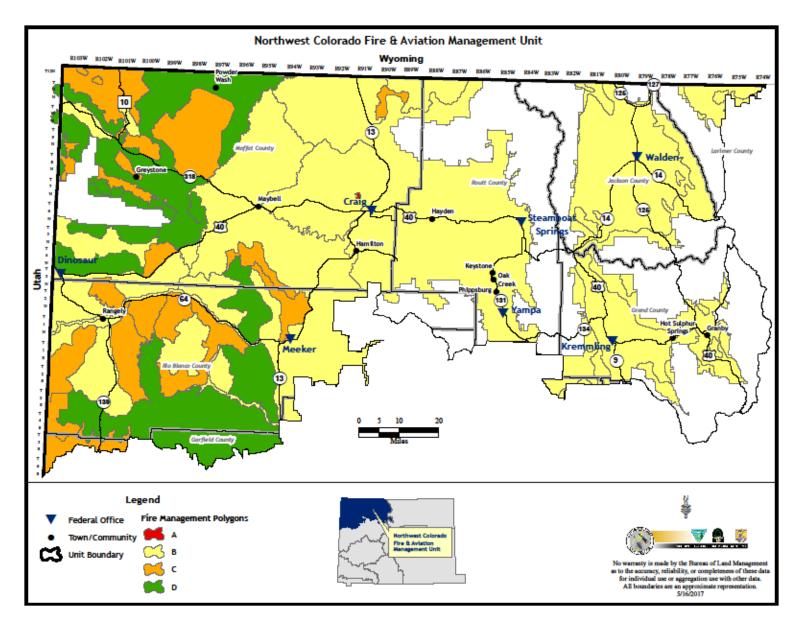
KB-4 Troublesome & Platte	Radium, Rancho-Del-Rio, and State Bridge).  • Protect winter habitat for bald eagles along the Colorado River.  *Management strategy is direct or perimeter control of all wildand fires with no Multiple Management Option.	*None identified.	*Avoid suppression activities that
River Wilderness Study Areas 8,087 acres BLM Primarily, lodgepole pine timber type which bounds the Routt National Forest  Fire Regime: 5 Condition Class: 2  Highest Protection Priorities: Private Lands, Inholdings & Structures Wilderness Characteristics Riparian Areas	recognizes that fire plays a natural role as part of the ecosystem, the primary objective, at this time, is to protect private land interest that border public lands and adjacent USFS Lands. Additional objectives include:  • Provide some form of protection for private inholdings and structures within WSA. • Provide protection of wilderness characteristic in all suppression and prescribed fire operations. Follow H- 8550-1 Interim Management Policy For Lands Under Wilderness Review. • Emphasize use of Minimum Impact Tactics on suppression actions where fire is not threatening private land.  *Management strategy is direct or perimeter control of all wildand fires with no Multiple Management Option.		would unnecessarily impair the area's suitability for preservation as wilderness.  *Use equipment and tactics designed to minimize impacts to wilderness characteristics. The use of mechanical and earthmoving equipment may be authorized by the agency administrator to meet firefighter safety, protect life and property and minimize suppression impacts to the land.  *Use of heavy equipment such as bulldozers would be avoided in areas identified as potential habitat for Canada lynx ( <i>Lynx canadensis</i> ) where new road or trail construction would be an end result of equipment use.  *Use of heavy equipment and chemical retardant in any wet areas including ponds, springs, seeps, which occur in the lodgepole vegetative types would be avoided.  *These wet areas are potential habitat for boreal toads and should be protected from suppression activities to the extent possible. These constraints would be waived if heavy equipment or use of chemical retardants is necessary to assure fire fighter safety. In this case, post fire management rehabilitation would rehabilitate new roads or trails constructed and/or other impacts to threatened, endangered, and proposed or candidate species and suitability of the area for

	preservation as wilderness as a result of fire suppression
	activities and rehabilitate to pre-
	fire conditions, to the extent
	possible.

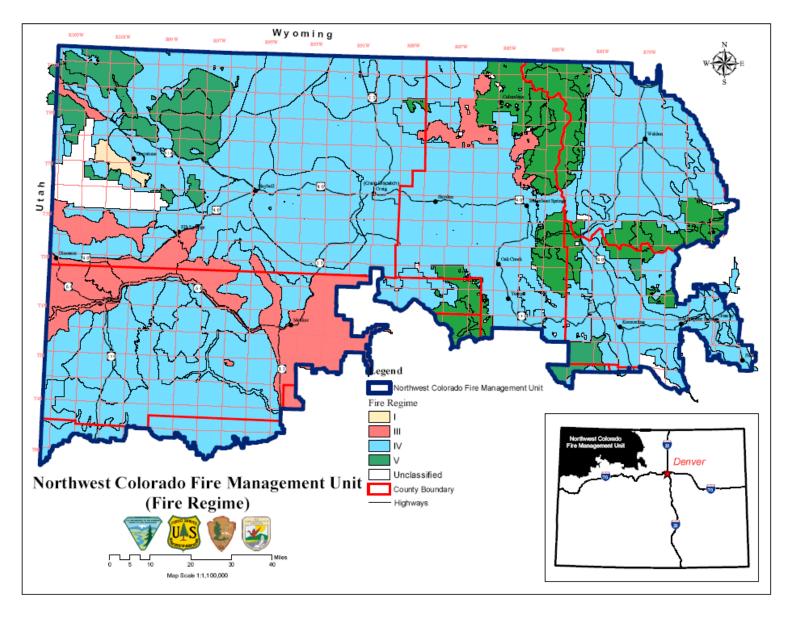
# Appendix B: Maps



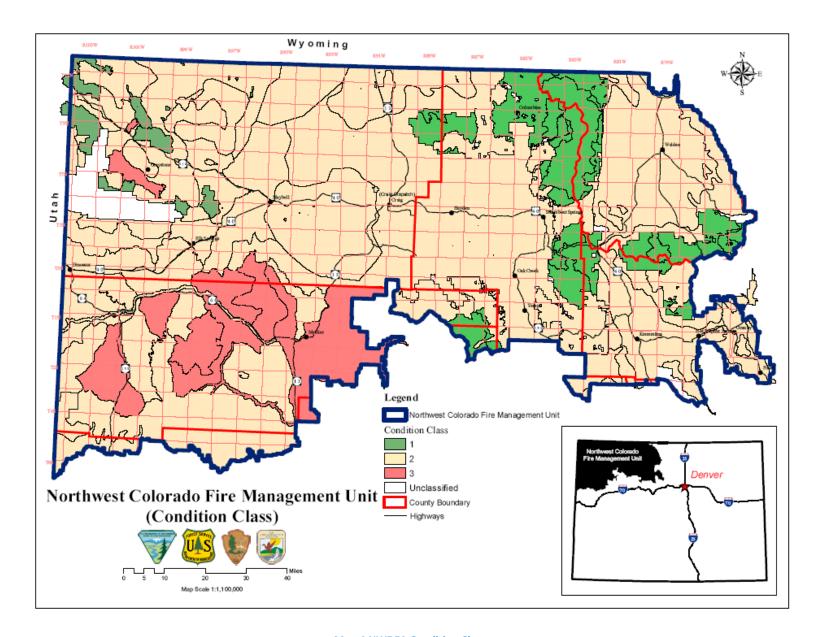
**Map 1 Craig Dispatch Area Fire Management Zones** 



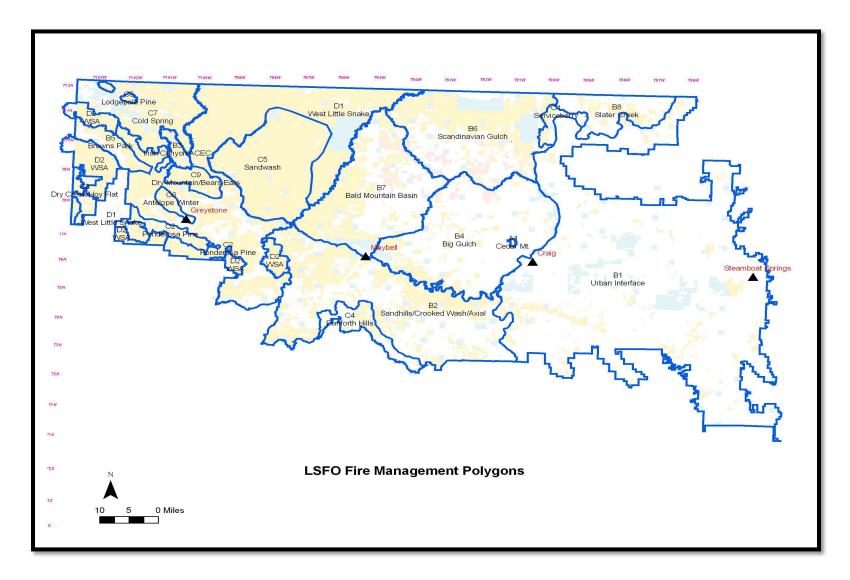
**Map 2 NWDFA FMU Polygons** 



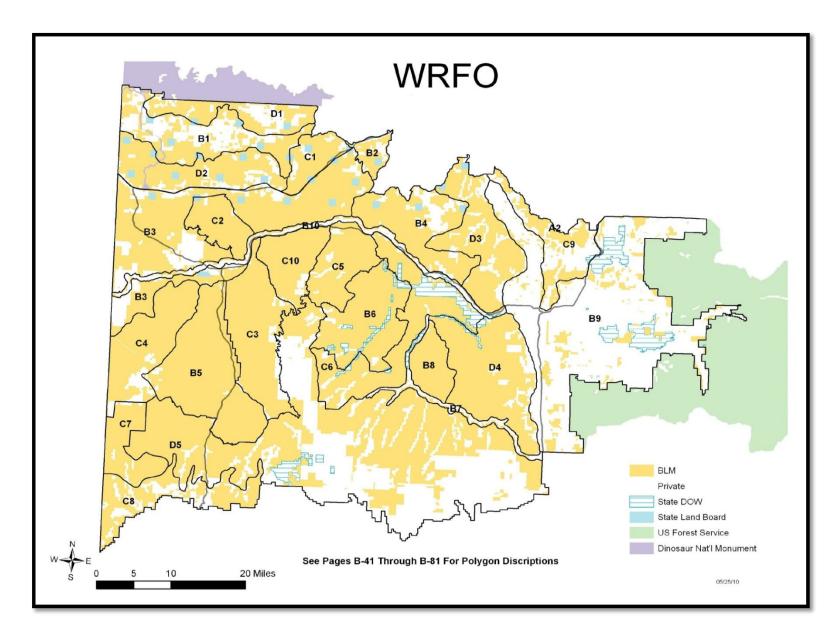
Map 3 NWDFA Fire Regime



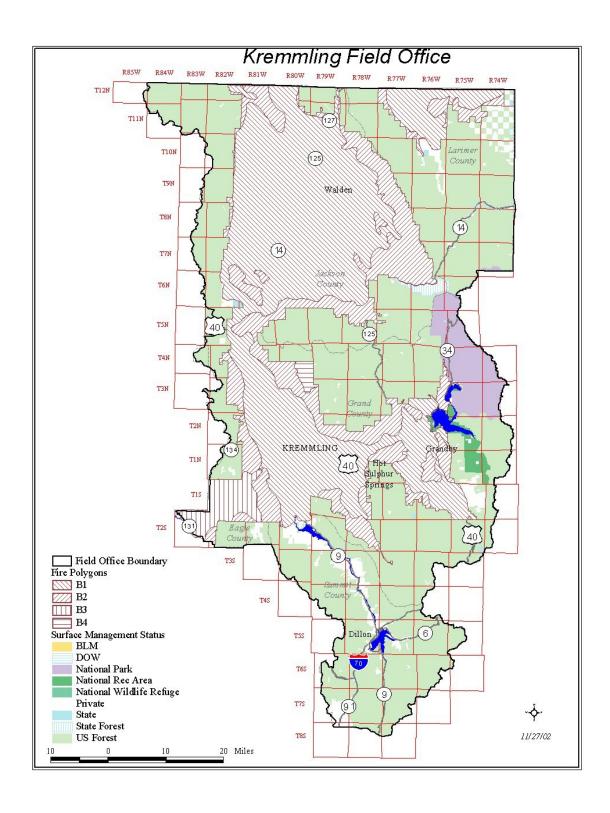
**Map 4 NWDFA Condition Class** 



Map 5 Little Snake Field Office Fire Management Polygons



Map 6 White River Field Office Fire Management Polygons



**Map 7 Kremmling Field Office Fire Management Polygons** 

Prepared By:		
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	Stephanie Odell	Date
	Kremmling Field Manger	
Reviewed By:		
		т
	Bruce L Sillitae	Date
	Little Snake Field Manager	
Reviewed By:		
	da e	. ///
	Lauren Brown	Date
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Reviewed By:		
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	Northwest Colorado Fire and Aviation Assistant	
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Approved By:	,	
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	Andrew S. Archuleta	Date
	V District Manager BLM, Colorado Northwest	
	District	

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